

Multnomah County Annual Action Plan 2024-2025

DRAFT

Executive Summary

AP-05 Executive Summary - 91.200(c), 91.220(b)

1. Introduction

The Consolidated Plan is a required plan document that all jurisdictions that receive HUD federal funds are required to produce. This document is the third Annual Action Plan (for FY 2024-25/CDBG Program Year 2024) tied to the Consolidated Plan for the Portland Consortium for the five-year period covering 2021-25. The 2021-2025 Consolidated Plan was approved by HUD in August 2021. The Annual Action Plan provides details on how the recipients of the federal HUD funds intend to allocate the funding that is received. The Portland Consortium consists of the City of Portland (Lead), City of Gresham and Multnomah County (representing the unincorporated portions and smaller cities within its boundaries). For Program Year 2024, the CDBG entitlement amount for Multnomah County is estimated to be at \$314,157.00. Multnomah County's 2024-25 Annual Action Plan period is July 1, 2024 through June 30, 2025; and details the County's plans for CDBG entitlement funding. County HOME funds are detailed in the City of Portland's plan, but HOME funded projects are also referenced in the narrative pieces of the plan wherever applicable. This annual action plan establishes local priorities, consistent with national objectives and priorities established by the US Department of Housing and Urban Development (HUD), to utilize funds allocated by the Community Development Block Grant (CDBG), the HOME Investment Partnership Program (HOME), Housing Opportunities for Persons with AIDS (HOPWA) and the Emergency Solution Grant (ESG). Over the five-year period covered by the 2021-25 Consolidated Plan over \$75 million is expected to be available to the Portland Consortium through these programs, including allocations and program income.

Following are the relevant programs and the associated national objectives:

- CDBG Program Objectives: Provide decent housing; Create suitable living environments; Expand economic opportunity
- HOME Program Objectives: Expand the supply of decent, safe, sanitary, and affordable housing.
- ESG Program Objective: Reduce and prevent homelessness.
- HOPWA Program Objective: Provide housing for persons with HIV/AIDS.



As determined in the Needs Assessment and Market Analysis included in the Consolidated Plan, three broad needs and goals were identified described below:

Affordable housing choice: The community needs safe housing, in good condition for all residents. Projects accomplishing this goal include home repair, down payment assistance, new housing development support, affordable housing development, rental housing rehabilitation and permanent supportive housing.

2024-25 Action Plan Target Goals: rental units rehabilitated- 13 household housing units. Homeowner housing rehabilitation- 16 household housing units.

Multnomah County has an intergovernmental agreement with the City of Gresham to further support homebuyer assistance using HOME funds, which are included in Portland's Consolidated Plan as the Consortium Lead.

Consortium Need #2

Basic services and homeless prevention/intervention: There is a pressing need in the community to prevent and reduce homelessness and increase stability for all residents. Projects accomplishing this goal include interventions across a broad spectrum, such as: supportive and emergency services, transitional housing, shelters, homelessness prevention through service interventions, Housing First models, Fair Housing enforcement and education, cultural and population appropriate program delivery and activities to increase self-sufficiency, e.g., job training, employment readiness and education

Associated Goal: Reduce and prevent homelessness, including mitigating the overrepresentation of Black, Indigenous, and People of Color experiencing housing instability.

2023-24 Action Plan Goals: Public service activities to benefit 137 individuals.

Rapid Rehousing will be funded using HOME-ARP funds, which are included in Portland's Consolidated Plan as the Consortium Lead. All HOME ARP funds are intended specifically to mitigate the impacts of COVID-19 on homeless individuals and those at risk of becoming homeless.

Consortium Need #3

Community and economic development: The community needs improvements to area infrastructure, facilities, economic opportunities, and economic development. Programs to improve employment outcomes and household economic stability include employment training, referral and self-sufficiency and economic enhancement programs. Projects will also support micro-enterprises and business development, as well as, public facilities, parks, and transportation improvements.

Associated Goal: Improve livability and promote economic development in low and moderate-income areas by investing in community infrastructure, employment training and anti-poverty strategies for area residents.

2023-24 Action Plan Goals:

Public Improvements- 97 individuals; Supportive Services- Job readiness training- 36 individuals.

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Portland, the City of Gresham and Multnomah County have made significant progress over the years in meeting needs despite the hurdles presented by the COVID-19 pandemic. The organizational structure includes coordination between departments within the Consortium jurisdictions, as well as coordination with agencies outside the Consortium, including Metro and Home Forward. The Consortium planning efforts create efficiencies in performance and delivery in spite of dwindling resources. Collaborative county-wide planning efforts include targeting the need for housing, building a suitable living environment through services and infrastructure, and fostering a system and improvements to spur economic development. In addition to a regional approach to projects and programs, area residents have supported increasing local resources to address the affordable housing crisis in the form of housing bond measures, general funds, and fees. Additionally, Portland, Gresham and Multnomah County have strong regional planning efforts, including the Continuum of Care and A Home For Everyone that focus on alleviating the suffering faced by populations experiencing homelessness. This combination of collaboration and local resources have helped the Consortium to actively address the affordable housing and economic prosperity needs of the community. Given the performance period includes the year 2022 it is important to note the impact that the COVID-19 pandemic has had on the jurisdictions. Since March 2020 to date, the Consortium has continued to fund projects and address the immediate needs of the area residents in ways that can ensure safe but effective and efficient provision of services. For many activities, the need to switch to remote services or limit in-person services was also a hardship for service providers causing delays in providing services. The Consortium is absolutely committed to addressing the emerging and existing needs of the no and low-income residents of the community. Additionally, the Consortium prioritizes furthering racial equity for the Black, Indigenous and People of Color (BIPOC) residents. Support in native languages is provided through a culturally specific sub recipient and provision of materials in multiple languages by other subrecipients. Multnomah County will continue to focus on existing goals and objectives with its subrecipients:

- Increase access to affordable housing
- Support housing rehabilitation for vulnerable households
- Maintain existing housing for tenants
- Increase tenant advocacy, empowerment and education
- Provide improvements in deficient neighborhoods
- Correct accessibility deficiencies in public facilities
- Support social services for vulnerable populations
- Support training, prevention, and education programs
- Support Covid-19 recovery efforts

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

This Consolidated Plan was prepared in the midst of an ongoing pandemic. Consequently, the Consortium has relied on virtual, hybrid hearings and on-line surveys for soliciting public comments. Additionally, the Consortium makes available around the year 'Comment Card' to submit comments for public input. Outreach for all virtual hearings involved a significantly increased effort to obtain public input by translating all flyers to English and Spanish, the top 2 most spoken languages in Multnomah County.

Further, the Gresham & Multnomah County consultation survey was translated into four different safe harbor languages: Spanish, Simplified Chinese, Russian and Vietnamese based on the Consortium language access guidance. Similarly, the Consortium has relayed on over the phone consultations, inputs from multiple task forces convened to address the needs created by the public health emergencies and a tailored "Consultant Survey."

2024 Community Need Hearings - The City of Gresham and Multnomah County conducted a joint Zoom Community Needs Hearing on November 16, 2023 to solicit public input. This hearing was directed to all residents of Gresham and East County as a whole, with translators and accommodations available if requested in advance. The hearing consisted of attendees from the community, subrecipients in support and other non-profit agencies.

Attendees participated in a group discussion to share their experiences in the community with City and County staff. Facilitators asked a series of questions to gather input and took notes to accurately record and summarize the groups' discussions. Following the discussion polls were used to determine participants' priorities. Overall, **10 individuals participated in the discussion and 10 participated in the polls**. Attendees included local service providers, representatives from community organizations and other community members.

A joint public notice for the meeting was posted in the Gresham Outlook on October 10th, 2023. The public notice was translated in English and Spanish. All sub recipients received the flyers to share with their agency and interested clients. Attendees were encouraged to fill out the comment card to provide further feedback or share with their clients if they were unable to attend.

Fourth-Year Action Plans for FY 2024-2025 Public Meetings - Multnomah County plans on holding its public hearing on April 24th, 2024. The public comment period for the Annual Action Plan-Draft will open from April 24, 2024, through May 24, 2024. A public hearing meeting and public comment notice was published in the Gresham Outlook on April 17, 2024 by Multnomah County. Any comments received by Multnomah County during the (30) day comment period can be incorporated into this report. In accordance with the HUD's Citizen Participation Plan (CPP), and in advance of the public comment period, the County published a summary of the proposed (draft) AAP on the Multnomah County

website. The City of Gresham will hold its public hearing for their 2024-25 Annual Action Plan in May 2024 and Gresham City Council will review and approved the plan at a public meeting in June 2024. The City of Portland will be conducting their public hearings in the next 2 months and dates are tentative. Hearing notes from Multnomah County's April 24, 2024 hearing will be attached to this report after the PAB public hearing is conducted.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The Consortium makes a concerted effort to solicit public comments through needs hearing, public review of Consolidated Plan draft, regular forums like area oversight and/or advisory bodies and city council/ county board budget hearings and approval processes. The ongoing COVID-19 pandemic has forced the Consortium to hold virtual hearings and electronic or written submission of comments from the public.

Comments from the Community Need Hearing on November 16th were varied, however the majority of comments were focused on housing needs (affordable housing and barriers to having a choice of housing), the need for additional community services, the lack of economic opportunities, affordable college options, daycare opportunities, job availability in the area, and concern for necessary infrastructure lighting and pedestrian street improvements. Overall participants agreed that housing with wraparound services to assist families in all areas where they're struggling are crucial to ending houselessness and poverty.

Community Services

- **Youth Services:** Participants indicated a lack in funding for youth services and indicated that youth services are a long-term investment. **1.5**
- **Communication and Coordination with Providers:** The group discussed the need for more communication around what services are available and how community members can access them. Service providers noted that many of their clients have a need for services their organization does not provide. Service providers benefit from more information about other services or a group for service providers that meets regularly so they can share information and inform each other about what services they can potentially refer their clients to. **3**
- **Rent Assistance:** Attendees cited a need for rent assistance, including funds for direct rent assistance for eviction prevention. Programs need to be available early on to stop evictions before a filing is made against the tenant because evictions create additional barriers to rehousing the tenant. **1**
- **Life Skills, Financial & Renter Education:** Attendees noted a need for services that help clients learn life skills, financial literacy and their rights and responsibilities as a renter to help keep them stabilized and self sufficient in the long run. **1**

- **Treatment Services:** There is a need for services to help community members overcome mental health concerns, addiction and other barriers that may increase their risk of chronic homelessness. Clients placed in housing that are still struggling with addiction or other concerns are at a greater risk of becoming unhoused again. **1**
- **Resources for Non-Profits:** Service providers lack resources for hiring, training, and retaining staff. It becomes difficult for providers to serve clients when they are understaffed. **1.5**

Economic Development

- **Business Assistance:** Participants noted a need for services for small businesses to help individuals start and grow their businesses. **1.5**
- **Job Training Programs:** There is a need for job training opportunities including trade school, higher education and apprenticeship programs. These can be costly for participants, which creates a barrier for low income individuals who may be interested in career opportunities that require training or courses that are costly. **5**
- **Credit Repair:** Attendees identified credit repair assistance as a need because poor credit can impact community members' ability to get financing or housing. Many people don't understand what impacts their credit or how to improve their score.

Infrastructure

- **Park Facilities:** East Multnomah County lacks parks with facilities like fields, pools or recreation programs. **2.5**
- **Community Center:** Participants noted that Gresham and East County lack an adequate community center. A center with a gym and other amenities would be beneficial to the community. CDBG could be used to acquire a building that could be converted because there are many vacant facilities now that remote work is more popular. **2**
- **Engagement Around Improvements:** Attendees discussed the need for community engagement and more thoughtful planning when infrastructure is being planned. Facilities that include arts and culture improvements could help the facility become more of a destination and draw community members in.
- **Lighting:** Parks and trails in Gresham and East County lack adequate lighting. It makes them unsafe or unusable at night, especially in winter when days are shorter. **1**

Housing

- **Organization of Resources:** Participants noted it can be difficult to tell what resources are available, and what criteria people should meet to access them. Something like a resource hub for referrals and information or organizing a service provider forum so that providers can network and learn about each other's services could be helpful so that providers can coordinate resources and refer to one another. Attendees also mentioned newsletters or other methods of communication with the community to let people know about assistance programs.
- **Housing Resources for High Need Populations:** there is a lack of resources tailored to specific high need populations, such as teen parents or elderly individuals, who may have differing needs from the general population.
- **Permanent Supportive Care:** There is a high need for affordable care facilities for the elderly to prevent homelessness. Many elderly community members live on fixed incomes and may not have savings. When they are unable to live independently in their homes or unable to continue

to pay market rate rent, there are no affordable housing options where they can receive the care they need. .5

- **Services with Housing:** Often housing alone is not enough to stabilize a household. Programs that provide wrap around services with housing or rent assistance are essential to become stable and self-sufficient in the long run. 1
- **Fair Housing:** There is a need for education around fair housing laws and requirements for both landlords and tenants.
- **Affordability Periods:** Attendees expressed concern over affordability periods imposed at “affordable” complexes and how those periods are being enforced.
- **Resources for People Living in Vehicles:** Many community members in the metro region have no choice but to move into vehicles or mobile homes. There is a lack of resources for people living in vehicles and there are no programs that help repair vehicles for people living in them. For example, mini rehab programs that help repair homes cannot be used to repair a motor home with unsafe egress. 4

Priorities

Note: Not all attendees used all of their votes during this portion of the meeting and some attendees tore their stickers in half to apply half votes to items.

Regardless of the revision to mode of citizen participation/public comments, the majority of public comments have been about hardships imposed by the public health emergency, the plight of the population experiencing homelessness, and the continued lack of affordable housing options of all types and in all locations throughout Multnomah County. Notes from the Community Needs Hearing and public notice are attached.

6. Summary of comments or views not accepted and the reasons for not accepting them

All comments via public hearing, surveys and online submissions have been accepted by the jurisdiction and incorporated in the Action Plan.

7. Summary

This 2024-25 Annual Action Plan provides a detailed list and description of the activities which will be conducted with the CDBG entitlement in Multnomah County for the 2024 program year, July 1, 2024 through June 30, 2025. All funding will be utilized to implement strategies and goals in the Consortium’s 2021-2025 Five-Year Consolidated Plan.

A preliminary draft of Multnomah County’s 2024-25 Annual Action Plan was made available on April 17, 2024 on the Multnomah County CDBG website. The Consortia has made every effort to extend opportunities to the public at large and to area service providers to comment and provide inputs for this

Annual Action Plan. Besides the survey, a fall in person Community Needs Hearing was held in November 2023 and Annual Action Plan Hearings will be held from April through June 2024 with the approval of the Public Advisory Board members.

In summary the following feedback/engagement opportunities were offered:

- Fall Community Needs Public Hearing (Gresham & Multnomah County)- Nov 16, 2023
- Community Survey/Comment Card- November 2023 – June 2024
- Publication of Action Plan Draft- Comment period, April 24, 2024 through May 24, 2024
- Multnomah County Con Plan Public Hearing (CDBG Policy Advisory Board)- April 24, 2024
- Multnomah County Board of County Commissioners to renew CDBG Urban Cities Intergovernmental Agreements

PR-05 Lead & Responsible Agencies - 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role		Name	Department/Agency
Lead Agency		MULTNOMAH COUNTY	
CDBG Administrator	MULTNOMAH COUNTY	County Human Services, Youth & Family Services Div	

Table 1 – Responsible Agencies

Narrative

As the designated lead agency for the CSBG Consolidated Plan, Portland Housing Bureau (PHB) coordinates and collaborates with the jurisdictional partners for plan preparation and relevant administrative tasks. Portland is also the Consortium lead in the HOME grant; and handles the allocation among consortium partners and administration of HOME Funds. Multnomah County currently has an intergovernmental agreement with the City of Gresham to partner the County's HOME allocation with Gresham's to leverage resources to support increasing and preserving affordable housing for East County residents. Each of the three jurisdictional partners get their own CDBG entitlement funds and hence allocate and administer respective allocations independently, but in close coordination with each other. The HOPWA and ESG funds are received by Portland and PHB assumes program administration lead. Since the creation of the Joint Office of Homeless Services (JOHS) in 2016, a joint city-county agency, much of the HOPWA and ESG funds are passed on to this specialized agency for program implementation.

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AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

1. Introduction

This section outlines consultations with public and private agencies that provide housing, social and economic development services through State and local health and child welfare agencies, adjacent governments, HOPWA grantees, the public housing agency, Continuum of Care grantees, Emergency Solution Grant grantees, and public and private agencies concerning housing, and related social programs for homeless, victims of violence, unemployed people and publicly funded institutions and systems of care that may discharge persons into homelessness, such as health-care facilities, mental health facilities, foster care, and corrections programs. The Portland Consortium includes representatives from the City of Portland, the City of Gresham, and Multnomah County. They participate in regional planning efforts concerning all aspects of needs and opportunities covered by this Consolidated Plan, including economic development, transportation, public services, special needs, homelessness, and housing. Needs far exceed resources, so the Consortium members have worked together to make decisions and set long-term priorities. Coordination within the jurisdictions also consisted of input and review from the Portland Housing Advisory Commission, the Fair Housing Advocacy Committee, Renter Services Commission, the City of Gresham Community Development and Housing Subcommittee and the Multnomah County Policy Advisory Board. The preparation of this report was also coordinated with Home Forward, Joint Office of Homeless Services (JOHS), Prosper Portland, area housing service providers, area non-profits, and other stakeholders. Their comments and input are reflected in discussions throughout the Consolidated Plan. The County engages with broadband providers, residents, county programs, elected officials and other jurisdictions to identify and address broadband access gaps. This work is coordinated by a Multnomah County Digital Access Coordinator who was consulted about needs and strategies for the 2024-25 Annual Action Plan. CDBG staff also attend a regional Digital Equity Roundtable to champion equitable statewide access and adoption of broadband services when those are available in our region.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).

Representatives of the Consortium of the City of Portland, City of Gresham and Multnomah County participate in regional planning efforts concerning all aspects of needs and opportunities covered by this Annual Action Plan as well as the 2021-25 Consolidated Plan, including housing, public services, homelessness, special needs, economic development, and transportation. Significant resources are jointly planned and administered for homelessness prevention, emergency housing and supportive services. Coordination efforts and planning processes are reflected in discussions throughout this annual plan. In preparing the Consolidated Plan, the Consortium consulted with other public and private agencies that provide assisted housing, health services and social services (including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families

and homeless persons). These consultations occurred in the course of regularly-occurring meetings of the Portland Housing Advisory Commission, A Home For Everyone Coordinating Board, the Fair Housing Advocacy Committee, renter Services Commission, the City of Gresham Community Development and Housing Subcommittee and the Multnomah County Policy Advisory Board. Consultations occurred with both housing and service providers and several culturally specific providers in the area. The Consortium was awarded CARES Act funding and as part of implementing programs for COVID-19 relief, consultations included brainstorming strategies with stakeholder groups for both immediate response and long-term recovery. At these sessions, along with CARES funding, feedback was sought for priorities and strategies for HUD entitlement funds as well. The Consortium also consulted and sought narratives for relevant sections on public housing from Home Forward, Portland area Public Housing Authority. Similarly, for sections that deal with homelessness issues and special needs issues, the Consortium worked closely with relevant staff at the Joint Office of Homeless Services (JOHS), the City-County Agency that is in charge of providing services for the population experiencing homelessness and also manages HOPWA contracts.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

All three of our Consolidated Plan jurisdictions (Portland, Multnomah County, and Gresham) are represented on the Continuum of Care (CoC) Board (meets monthly) and its Executive Committee (meets quarterly.) The CoC coordinates with Consolidated Plan jurisdictions through meetings, calls and emails, to organize needs and Action Plan hearings and subcommittee to work on strategic planning, outreach, evaluation and system coordination. All of the jurisdictions support the Continuum priorities focusing on the needs of the most vulnerable populations including chronically homeless persons, unaccompanied youth, families with children, and veterans, among others. The CoC is part of a coordinated effort called “A Home for Everyone. The A Home for Everyone Plan calls for assessment and rapid placement in appropriate housing, reducing vulnerability and increasing stability.

CoC goals from the Consortium local homelessness plan align with our Consolidated Plan. Under the 2021-2025 Consolidated Plan, this primarily comes through coordination between the CoC needs assessments and strategic plan and the Consolidated Plan priority need #2 (Need for basic services and homelessness prevention and intervention) and goal #2 (Reduce homelessness and increase stability), though each of the Consolidated Plan priority needs and goals also aligns with CoC effort (especially those related to affordable housing production and preservation and economic opportunity). The CoC works with all three jurisdictions to engage consumers, neighborhoods and public agencies providing housing, health and social services (including health care agencies and the public housing authority.) The CoC specifically looks at the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness. The CoC is working on a single point of entry system, it has been successful at addressing

veteran homelessness, and the CoC is using its experience to address other special need homeless populations.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The Portland Consortium works closely with the Collaborative Applicant of the Continuum of Care (planning for allocation and use of Emergency Solutions Grant (ESG) funds). ESG policies and procedures were created and are updated periodically in cooperation with the Consortium. Guidelines ensure that ESG subrecipients are operating programs consistently across eligible activities. Performance is reviewed by all three entities. The Collaborative Applicant (City of Portland) works closely with Multnomah County and the HMIS lead to maximize the use of HMIS resources and to draw data for reports on project performance and program outcomes. The CoC actively solicits and integrates ESG recipient participation in planning, evaluation & reporting. The Portland Housing Bureau (PHB) staffs the CoC Board and is also an ESG grantee and lead agency for the CoC and Portland Consolidated Plan. The CoC gathers input from ESG recipients through subcommittees, including the data & evaluation subcommittee, to assess needs and guide ESG funding decisions to address homelessness more effectively. Our CoC currently directs ESG to expand the capacity of the regional Short-Term Rent Assistance program and operate emergency shelters closely aligned with locally- and CoC-funded housing resources. The JOHS, which receives all the ESG funding through an IGA with PHB, monitors ESG recipients and evaluates project performance using CoC-developed housing placement outcomes collected in the regional homeless management information system (HMIS). Data is analyzed from project-level outcomes, system-wide point-in-time counts of homelessness, and HMIS reports and ESG recipient feedback, and ESG-specific policies and procedures are included in the CoC adopted HMIS policies and procedures.

As per the newly adopted CoC Action Plan, a specific strategy, Strategy 3.1 address the need to develop and tracking performance measures:

- 2a. Developing Vision and Process for Project Performance (1) Select an individual, ad-hoc committee, standing committee, or CoC Board member to lead these efforts. (2) Narrow the focus of this effort by: (a) Developing a clear definition of project performance. (b) Determining, at a high level, how we will measure progress and success. (c) Determining how we can align this high-level vision with HUD expectations and other efforts ongoing in the community and other funding streams. (d) Factor in participants possibly having alternate definitions of success (e) Determining how equity considerations will be built into evaluation.

- 2b. Vision Statement and Board Approval Develop a vision statement for this work focusing on the impact we are hoping to achieve. Provide a clear set of tasks, expected outcomes, and due dates to return to the CoC Board for approval.
- 2c. Develop and Implement Performance Evaluation Tool Review current renewal project performance measures used in rating and ranking along with historical changes from previous iterations of the CoC Board. Joint Office staff analyze project performance data and/or score applicants, based on criteria established by CAC. Projects are scored and ranked.
- 2d. Use the Results to Impact System Performance Develop a plan for improving project performance. This could include providing additional training to grantees, developing new tools and resources, or changing the way that projects are funded.

2. Agencies, groups, organizations and others who participated in the process and consultations

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	CITY OF PORTLAND / BHCD
	Agency/Group/Organization Type	Housing Services - Housing Service-Fair Housing Other government - Local Community Development
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	City of Portland is the Consortium lead and works closely with the Consortium partners on all aspects for the Consolidated Plan and Action Plans.

2	Agency/Group/Organization	COMMUNITY ENERGY PROJECT INC
	Agency/Group/Organization Type	Housing Services - Housing Services-Education Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through regular partnerships, surveys, and public meetings.
3	Agency/Group/Organization	HUMAN SOLUTIONS, INC./WILLOW TREE
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through regular partnerships, surveys, and public meetings.
4	Agency/Group/Organization	City of Maywood Park
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through regular partnerships, surveys, and public meetings.
5	Agency/Group/Organization	FAIR HOUSING COUNCIL OF OREGON
	Agency/Group/Organization Type	Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Non-Homeless Special Needs

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Multnomah County staff attends quarterly FHAC meetings to discuss strategies to assist the homeless population and affordable housing efforts. FHCO also has a representative on the Consortium's Fair Housing Advocacy Committee, along with representatives from each jurisdiction.
6	Agency/Group/Organization	UNLIMITED CHOICES INC.
	Agency/Group/Organization Type	Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through regular partnerships, meetings, and surveys.
7	Agency/Group/Organization	COMMUNITY ALLIANCE OF TENANTS
	Agency/Group/Organization Type	Services - Housing Service-Fair Housing Services - Victims
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	This agency was consulted as a sub-recipient through regular meetings and notices. CAT is an important provider of education and advocacy for tenants to prevent eviction and ensure house habitability. CAT provides Fair Housing information to tenants.
8	Agency/Group/Organization	City of Fairview
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Fairview's planning documents related to economic development, parks, and housing were reviewed as part of the 2022-23 Community Needs assessment.
9	Agency/Group/Organization	City of Wood Village
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Wood Village's planning documents related to economic development, parks, and housing were reviewed as part of the 2022-23 Community Needs assessment.

10	Agency/Group/Organization	MULTNOMAH COUNTY
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Services - Narrowing the Digital Divide Health Agency Child Welfare Agency Publicly Funded Institution/System of Care Other government - County

What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy Broadband Needs
Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Multnomah County's CDBG program receives reports and program information from all county departments regarding community needs. Multnomah County offers social, medical, and housing services to a variety of population groups, including homeless households, disabled persons, veterans, older adults, and those with mental health challenges. Multnomah County Department of Community Justice (DCJ) provides social and housing services to individuals who are on parole/probation and those who are leaving the justice system. DCJ staff offered input to the development of the 2021-25 Consolidate Plan. DCJ staff also are consulted on population's housing needs by the Joint Office on Homelessness Services (JOHS). Non-profit and business organizations are notified about the work of the JOHS. There is an on-going outreach efforts with the Portland Business Alliance to address homelessness issues in downtown Portland.

11	Agency/Group/Organization	GRESHAM
	Agency/Group/Organization Type	Other government - Local Regional organization Planning organization Community Development Financial Institution
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted through regular partnerships, meetings and plans. City of Gresham is part of the Consortium and works closely to carry out all aspects of the Annual Action Plan and Consolidated Plan.
12	Agency/Group/Organization	Ziply Fiber
	Agency/Group/Organization Type	Services - Broadband Internet Service Providers
	What section of the Plan was addressed by Consultation?	Economic Development Broadband Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Ziply Fiber currently participates in the Affordable Connectivity Program (ACP). All Ziply Fiber residential broadband data products are eligible to receive the ACP benefit of up to \$30 per month in subsidy. However, Ziply Fiber offers an exclusive package for ACP eligible households that includes 200/200 Mbps and an in-home WiFi router at \$0 out of pocket cost to the customer. If a resident lives in our service area and is eligible, they can receive our offering. However, I believe the biggest barrier is many that are eligible for an offer like ACP or are ACP offering are not aware it exists.

13	Agency/Group/Organization	City of Troutdale
	Agency/Group/Organization Type	Housing Other government - Local
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	

Identify any Agency Types not consulted and provide rationale for not consulting

No agency was excluded during this consultation by Multnomah County or the Consortium. Staff worked thoroughly to ensure advance publication of meetings and other opportunities to contribute.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Joint Office of Homelessness Services (Multnomah County)	The Continuum of Care works to alleviate the impact of homelessness in the community (Need)and create stability through the cooperation and collaboration of social service providers (Goal). This effort aligns with the Strategic Annual Action Plan.
Analysis of Impediments to Fair Housing	Portland Consortium	Affordable housing choice (Need); Increase and preserve affordable housing choice (Goal)Basic services & homeless prevention/intervention (Need); Reduce homelessness and increase stability (Goal)Community and economic development (Need); Infrastructure, facilities, economic opportunity (Goal)

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
A Home for Everyone; A Comprehensive Plan	Multnomah County	Basic services & homeless prevention/intervention (Need); Reduce homelessness and increase stability in those at risk. (Goal)
Community Economic Development Plan	Prosper Portland	Community and Economic development (Need); Infrastructure, facilities, economic opportunity (Goal)
Moving to Work	Home Forward	Community and economic development (Need); Infrastructure, facilities, economic opportunity (Goal)

Table 3 - Other local / regional / federal planning efforts

Narrative

The Consortium contacted every type of agency required. No agency types were excluded from the survey and hearing invitations. Multnomah County works closely with other local, regional, state, and federal entities is a priority to Multnomah County and is in regular consultations via meetings, surveys and email exchanges as a regular practice.

AP-12 Participation - 91.401, 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Citizen Participation was encouraged through two Need Hearings, three jurisdiction Action Plan hearings, the Portland budget hearing, Gresham City Council meeting and service provider consultations. For the Need Hearings special attention was given to making the hearings accessible and known by non-English speaking citizens. All of the events were advertised in the Portland Tribune and/or Gresham Outlook, newsletters, email lists and on the jurisdiction webpages. Citizen participation was also encouraged through surveys and comment cards. Gresham and Multnomah County's online survey was available in English and Spanish and comment cards were translated into Spanish, Simplified Chinese, Russian and Vietnamese to encourage participation from diverse members of the community. Service providers consulted included those who provide culturally specific services tailored to the needs of BIPOC residents, immigrants, refugees, people with disabilities, homeless individuals and families and other marginalized groups. See attachments for affidavits of public notices.

The Fall Needs Hearing for Gresham and East Multnomah County on November 16, 2023 helped the Consortium develop a list of needs and the needs raised by the community were then categorized into relevant groupings. This organized list of needs was then matched against the current Consolidated Plan (2021-2025) goals to see if there was any gap. Based on this exercise that was conducted by the group, it was clear that the current goals captured the needs of East County residents well. Accessibility accommodations and translation are offered for all meetings. Due to the pandemic, some public meetings were held remotely in the 2022-23 program year. As of January 1, 2023, all public hearings were offered in a hybrid format with remote and in person attendance opportunities. When in-person meetings are held all meeting locations are ADA accessible.

The public involvement process is contained in the Citizen Participation Plan (CPP). The CPP was adopted in the 2021-2025 Consolidated Plan. The public participation process for the Annual Action Plan follows the CPP guidelines. The current CPP is an exhibit of the current five-year Consolidated Plan and will guide the future public participation processes. The consortium partners also consulted with existing citizen committees and task forces that address community needs relevant to this Action Annual Plan. All consortium partners are participating members of the Fair Housing Advocacy Committee, a Portland committee that includes jurisdictional representatives from Gresham and the County, as well as community members and representatives from local service providers.

The City of Gresham and Multnomah County held a joint Community Needs Hearing to gather input on priorities for the 2024-25 Annual Action Plan. Attendees participated in a group discussion to share their experiences in the community with City and County staff. Facilitators asked a series of questions to gather input and took notes on chart paper to record and summarize the group's discussion. Following the discussion, participants were given stickers and instructed to place stickers on the notes to indicate which items discussed were the highest priorities. The highlighted numbers in the notes indicate the total number of votes each discussion item received. Overall, 10 individuals participated in the discussion. Attendees included staff members from local service providers, representatives from community organizations and community members.

Citizen Participation Outreach

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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
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1	Public Meeting	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish, Russian, Vietnamese, and others</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>November 16, 2023 Community Needs Hearing: 10 community stakeholders, 2 Gresham City Councilors and 4 jurisdictional staff attended the Multnomah County and City of Gresham needs hearing.</p>	<p>Needs and priorities of the attendees included: Need of community services and infrastructure improvements that make traveling safer for bicyclists and pedestrians, including bike lanes, adding non existing sidewalks, better lighting and traffic calming improvements, particularly in high speed areas of Gresham and Rockwood areas. Providing more wrap-around</p>	<p>All comments accepted.</p>	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
				services such as Job Training, Vocational Programs and Eviction Prevention services in connection with housing assistance were identified as a priority to assist the unhouse population. A full summary of the comments is provided in the attachments.		

2	Online Survey and Online Comment Card	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish, Simplified Chinese, Vietnamese, Russian</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>Community Needs Survey and Comment Card, November 2023 to May 2024. The comment card was available as an online survey and a fillable PDF that could be completed via computer and emailed or printed and mailed into the jurisdictions. Information on how to comment with links to the City's website and online surveys were provided to the Community Revitalization contact list, which includes subrecipients,</p>	<p>Key issues mentioned included housing needs such as the lack of affordable housing, homelessness, need for public services, economic development and infrastructure needs. A full summary of the comments is provided in the AD-26 Administration Citizen Participation Comments attachments.</p>	<p>All comments were accepted.</p>	<p>www.surveymonkey.com/r/conplan comments</p>
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
			local non-profits and other stakeholders who has expressed interest in the Annual Action Plan.			

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
3	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>On April 24, 2024 at 1:00pm Multnomah County CDBG held its Policy Advisory Board Meeting for the 2024-2025 Annual Action Plan: TBD staff members of the subrecipients, 5 of Policy Advisory Board members, 2 of County Staff members. This meeting was held in person.</p>	TBD	All comments will be accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Newspaper Ad	<p>Minorities</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	A large newspaper advertisement was published in The Gresham Outlook informing the public of the availability of the draft Annual Action Plan, the date and time of the public hearing to review the draft plan, and the dates of the 30-day public comment period.	A detailed list of public comments and questions from this hearing are included in the attachment section to this plan entitled Citizen Participation Comments.	All comments were accepted.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	Internet Outreach	<p>Minorities</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Local Broadband Service Providers</p>	<p>Online outreach was targeted towards Relevant local agencies and organizations as well as community members through updating the www.multco.us/cdbg website.</p>	No comments were received.	No comments received via cdbg@multco.us	https://www.multco.us/cdbg

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

Multnomah County's CDBG program, as part of the HOME Consortium with the city of Portland and city of Gresham, makes every effort to leverage HUD grant funds with other public and private investments. Housing rehabilitation activities are highly leveraged. In recent program years, Multnomah County has leveraged almost four times the amount of CDBG-expended funding from other sources – County General Fund, other federal, state/local, private, and in-kind. The Portland Housing Bureau as the Consortium lead makes required matches for use of HOME funds. The County's accountant has detailed records of each program year and how funds were used to ensure the County stays within the caps on Public Services and Admin.

Anticipated Use of Publicly-Owned Land/Property (SP35)

Multnomah County does not anticipate the use of publicly-owned land or property in projects currently planned or underway. If those opportunities arise, however, such land and property will be included to the extent practicable.

It is anticipated that funding levels will be similar over the five years of this Consolidated Plan. These anticipated amounts are noted in the chart below. As all funding sources are subject to annual Congressional appropriations, as well as potential changes in funding distribution formulas, these figures are subject to change.

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Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	314,157	0	\$4,742.35	314,157	1,256,628	Multnomah County's CDBG funds are expended on Public Infrastructure, Admin & Planning, Housing, Public Improvements, and Public Services. The county does not make expenditures on Economic Development or Acquisition. Multnomah County's CDBG funds are expended on Housing Rehabilitation, Public Infrastructure Improvements, Public Services and staff Admin/Planning. The county does not make expenditures on Economic Development or Acquisition. These unspent funds from Program Year 2022 programmed as follows; (B-22-UC-41-0003) in the total of \$4,742.35 all prior year CDBG Resources are reprogrammed to PY2024 housing rehabilitation projects with Mend-A-Home (Unlimited Choices) as the sub-grantee. The programming of these funds followed the required Citizen Participation Plan processes. The programming of these funds followed the required Citizen Participation Plan processes.

Table 5 - Expected Resources – Priority Table

Annual Action Plan
2024

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Multnomah County, as part of the HOME Consortium with the Cities of Portland and Gresham, makes every effort to leverage HUD grant funds with other public and private investments. Rehabilitation and public services are highly leveraged because public funds are used as “last in” gap financing amounts, which requires that more substantial investments are in place. In many cases, projects are funded in order to expand the geographic reach into Multnomah County's Urban County areas, and this is done through leveraging existing countywide investments and infrastructure. The County's CDBG federal allocation consistently leverages a significant amount of local state and federal resources into our entitlement community. For example, in the 2023-2024 fiscal year, Multnomah County leveraged over eight times the amount of CDBG-expended funding from other sources – other federal, state/local, private and in-kind. The City of Portland Housing Bureau as the Consortium lead makes required matches for use of HOME funds. Multnomah County's CDBG Policy Advisory Board prioritizes leverage and additional resources in its rating and approval of all Housing Rehabilitation, Public Infrastructure, and Public Services projects. Public Infrastructure projects that are planned in Wood Village and Fairview normally match CDBG funds at 40-50% leverage rate. Public Service and Housing Rehabilitation projects are normally at 50% or higher leverage rate. In the months and years ahead, community-wide efforts will continue to move forward to find increased opportunities to leverage and better align economic opportunities and resources to support housing stability and reduction in homelessness.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The county's Joint Office of Homelessness Services (JOHS) is making efforts to identify vacant land owned by the City of Portland, Prosper Portland (formerly Portland Development Commission), State of Oregon, Multnomah County, and agencies within these jurisdictions that would be appropriate for affordable housing, in-kind leverage, or as another resource for affordable housing. Publicly and privately owned buildings, institutions and churches are also identified for temporary housing and shelter partnerships.

Multnomah County in partnership with Home Forward is proposing to proceed with Troutdale Affordable housing project funded by the U.S. Department of Housing and Urban Development (HUD) and Metro 2018 regional affordable housing bond. Troutdale is known for good schools,

parks and jobs, but it is lacking in one area: affordable housing. Home Forward plans to improve this situation by developing affordable apartments spread across three L-shaped buildings with units ranging in size from studio to three bedrooms. More than half of the apartments will be dedicated to families at full occupancy. As of February 2022, work is underway to design these affordable apartments at a vacant site of 3.58 acres provided by Multnomah County in the historic old town area of Troutdale, adjacent to SW 257th Drive. The property is currently owned by Multnomah County and an intergovernmental agreement (IGA) was executed on Feb 10th, 2021, which stipulates that at financial closing the title will be transferred from Multnomah County to Home Forward for the purpose of building affordable housing. The County originally purchased the land in 2017 for \$1.25 million as a potential site for a new Multnomah County Sheriff's Office headquarters. But since then, the property no longer reflects the Sheriff's Office's priorities and better aligns with the County's goal to expand affordable housing. Metro's 2018 regional affordable housing bond funds are providing the financial base for this project. On or about August 8, 2023 the County of Multnomah will submit a request to the U.S. Department of Housing and Urban Development (HUD) for the release of federal funds. The combined County investment of federal funding is approximately \$10,000,000.00 that would be acquired through HUD Program grants. Approximately \$3,000,000 would be obtained from the HUD Community Project Funding grant (Grant Number B-23-CP-OR-1232), approximately \$4,000,000 would be obtained from the OHCS National Housing Trust Fund (HTF), and approximately \$3,000,000 would be obtained from the Home Forward Moving to Work (MTW) Cap Grant Funds.

Home Forward will ensure that services are available on site that are innovative, trauma informed and flexible social services to help residents

maintain housing stability and support their self-sufficiency. Services will likely include,

- Assistance accessing benefits
- Eviction prevention and conflict resolution
- Food security and assistance
- Criminal record expungement
- Financial capabilities and credit counseling
- Employment services through WorkSource Centers and others
- Transportation assistance
- After school support for youth
- Community activities and dinners

The social economic support services and affordable housing align well with the community input we received at the Community Needs Hearing on November 16, 2023.

Discussion

These revenue estimates are based on Fiscal Year 2024-2025 budget projections and CDBG program year 2023 federal allocation. There was no reportable program income for FY2023-2024.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Increase and preserve affordable housing choice	2021	2025	Affordable Housing Public Housing Homeless Non-Homeless Special Needs		Affordable Housing Choice	CDBG: \$136,622	Rental units rehabilitated: 13 Household Housing Unit Homeowner Housing Rehabilitated: 18 Household Housing Unit
2	Reduce homelessness and increase stability	2021	2025	Homeless Non-Homeless Special Needs		Basic services & homeless prevention/intervention	CDBG: \$52,733	Public service activities other than Low/Moderate Income Housing Benefit: 157 Persons Assisted
3	Infrastructure, employment, and anti-poverty	2021	2025	Non-Housing Community Development		Community and economic development	CDBG: \$80,000	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 97 Persons Assisted

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name	Increase and preserve affordable housing choice
	Goal Description	The total of \$136,622 includes \$12,420 in administration. Increase and preserve affordable housing choice of rental and homeownership units for low- and moderate-income households in ways that promote racial equity.
2	Goal Name	Reduce homelessness and increase stability
	Goal Description	The total of \$52,733 includes \$5,610 in administration. Reduce and prevent homelessness, including mitigating the overrepresentation of Black, Indigenous, and People of Color experiencing housing instability.
3	Goal Name	Infrastructure, employment, and anti-poverty
	Goal Description	The total of \$80,000.00 includes no administration for this strategic plan goal. Improve livability and promote economic development in low and moderate-income areas by investing in community infrastructure, employment training and anti-poverty strategies for area residents.

AP-35 Projects - 91.420, 91.220(d)

Introduction

The 2024-25 Annual Action Plan outlines projects that meet needs identified in the 2021-25 Consortium Consolidated Plan as well as priorities of Multnomah County's CDBG Consortium Cities – Wood Village, Fairview, Maywood Park, Troutdale and other unincorporated areas of Multnomah County. Each Consortium city jurisdiction has planning documents and priorities that outline business, transportation, housing, health, public safety, and parks/recreation needs.

The following projects were selected for CDBG program year 2024. The Multnomah County Policy Advisory Board recommends the allocation of CDBG funds to specific projects, and advises on guidelines and procedures for Multnomah County and the Consortium partners. These activities are designed to improve Multnomah County's neighborhoods and increase its capacity to address the needs of low and moderate income households, including special needs groups, seniors, and persons with disabilities.

#	Project Name

Table 7 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

In this fourth year of the five-year Consolidated Plan, CDBG project recommendations and funding allocations were made by program staff after a review of subrecipient performance. A part of this review process was consideration of the ability of project applicant organizations to successfully achieve objectives and administrative demands. These recommendations were brought to the Multnomah County CDBG Policy Advisory Board (PAB) on April 24, 2024 for review and approval. The PAB is composed of representatives of the Consortium cities – Fairview, Wood Village, Troutdale and Maywood Park. Allocations were made in the following prioritized categories: Public Services, Housing Development/Rehabilitation, and Public Facilities and Improvements. The County gives priority to projects that promote investment in low-income neighborhoods, leverage additional resources for revenue, preserve affordable housing, and provide social services to low- or moderate-income households. The main obstacle to providing services to all income-eligible individuals and families is the

lack of funding and resources to serve all those who are potentially eligible.

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AP-38 Project Summary

Project Summary Information

#	Project Name
1	Adapt-A-Home (Unlimited Choices, Inc.)
2	Mend-A-Home (Unlimited Choices, Inc.)
3	Tenant Education (Community Alliance of Tenants)
4	Weatherization and Energy Education Workshops (Community Energy Project)
5	Housing Stabilization Services (Our Just Future- formerly known as Human Solutions, Inc.)
6	Donald L. Robertson Park Improvement Project (City of Wood Village)
7	Portland Housing Bureau, City of Portland Consortium Administration
8	Multnomah County CDBG Program Administration

Table 8 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

In this fourth year of the five-year Consolidated Plan, CDBG project recommendations and funding allocations were made by program staff after a review of subrecipient performance. A part of this review process was consideration of the ability of project applicant organizations to successfully achieve objectives and administrative demands. These recommendations were brought to the Multnomah County CDBG Policy Advisory Board (PAB) on April 24, 2024 for review and approval. The PAB is composed of representatives of the Consortium cities – Fairview, Wood Village, Troutdale and Maywood Park. Allocations were made in the following prioritized categories: Public Services, Housing Development/Rehabilitation, and Public Facilities and Improvements. The County gives priority to projects that promote investment in low-income neighborhoods, leverage additional resources for revenue, preserve affordable housing, and provide social services to low- or moderate-income households. The main obstacle to providing services to all income-eligible individuals and families is the lack of funding and resources to serve all those who are potentially eligible.

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Multnomah County CDBG entitlement areas are - Troutdale, Wood Village, Maywood Park, Fairview, and unincorporated areas of Multnomah County. We will identify low-moderate income census tracts and block groups where CDBG assistance will be directed. The majority of Multnomah County's CDBG resources are dedicated toward serving low-and moderate-income households individuals and qualifying low income neighborhoods. Where possible funds will be leveraged to qualifying infrastructure improvement projects.

Geographic Distribution

Target Area	Percentage of Funds

Table 9 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

Multnomah County's CDBG Consortium includes the cities of Maywood Park, Fairview, Troutdale, and Wood Village as well as unincorporated areas outside of the cities of Portland and Gresham. Each of the CDBG Consortium cities has comprehensive plan documents that reflect its community needs and planning priorities. The need for affordable housing in east Multnomah County is much greater than noted in our previous 2016-20 Consolidated Plan. Gentrification, displacement, and rising housing costs in Portland have had an enormous impact on population growth in the other jurisdictions and unincorporated areas of the Multnomah County Consortium. There are also region-wide economic and employment changes that have also affected east Multnomah County over the past decade, which have contributed to a decline in housing conditions in some areas and an increase of higher-priced housing in other areas. Multnomah County CDBG geographic priorities are identified in planning documents developed by each of the cities in the Consortium. The Multnomah County Policy Advisory Board also reviews and makes decisions about projects related to addressing community needs.

Discussion

The Consortium affirms the importance of affirmatively furthering fair housing, by investing resources not only in low- and moderate-income areas, but creating housing opportunities for households with

lower incomes in more affluent areas of the county.

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AP-75 Barriers to affordable housing -91.420, 91.220(j)

Introduction

Multnomah County works to eliminate barriers to affordable housing in multiple ways to address the complex barriers the community continues to face post pandemic. In particular the cities of Troutdale, Wood Village, Fairview, and Maywood Park have all experienced significant population growth since 2000. Portland's gentrification over the past decade has displaced thousands of low-income households to East County. At the same time, lower rental rates in East County than in other parts of the jurisdiction have also drawn new low-income residents to locate here when moving to the area. This is reflected in the growing number of East County residents who are experiencing poverty. Poverty rates for two of the Multnomah County CDBG Consortium jurisdictions exceed the county-wide average of 17% poverty rate – Wood Village (32%) and Fairview (18%). Troutdale (15%) and Maywood Park (8%) have poverty rates below the average.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Barrier: Global COVID-19 Pandemic has exacerbated the affordable housing and economic crisis at the local and national levels. Strategy: Multnomah County has focused on deploying all available federal resources, American Rescue Plan Act funding, and the reallocation of other local funding sources to support housing and financial stability, particularly for households of color and low-income households. Actions have included: The Multnomah County Board voted on where to direct \$22.74 million in the County's last allocation of federal American Rescue Plan dollars.

Barrier: Lack of an affordable housing supply makes impediments to Fair Housing choice more pronounced. Strategy: In 2018, voters approved a \$652.8 million affordable housing bond measure to create permanently affordable homes across Washington, Clackamas, and Multnomah counties. Metro is working with local partners and communities to bring affordable homes to 12,000 people: seniors, families and veterans. Multnomah County as the responsible entity for the new 85 unit construction of the Troutdale Apartments is in the process of securing some of these Metro bond funds. See the Portland Metro Housing Bond for additional investment priorities and strategies to improve outcomes for underserved communities.

Barrier: Lack of diverse and affordable housing choices for Oregon residents. Strategy: House Bill 2001 (HB 2001) also known as the Middle

Housing Bill was signed into law, August 2019, by Oregon’s previous Governor Kate Brown. HB 2001 aims to provide Oregonians with more housing choices, especially housing choices more people can afford. The law, passed by the 2019 Oregon Legislature, expands the ability of property owners to build certain traditional housing types, like duplexes, in residential zones. Medium cities with a population between 10,000 and 25,000 and outside the Portland Metro boundary are required to amend codes to allow duplexes on residentially zoned lots that allow the development of detached single-family homes by June 30, 2021. House Bill 2003 requires Oregon cities with a population of over 10,000 residents to update their Housing Needs Analysis (HNA) every six years. Housing Needs Analysis audit reports for the Multnomah County CDBG cities with a population larger than 10,000 are below:

City of Troutdale Housing Needs Analysis: <https://www.troutdaleoregon.gov/commdev/page/housing>

City of Fairview Housing Analysis: <https://www.fairvieworegon.gov/DocumentCenter/View/4947>

Discussion

Multnomah County investment priorities include in PY2024 include:

- Providing CDBG funds each year for the rehabilitation of owner-occupied and tenant occupied housing for people of low and moderate-income
- Providing CDBG funds each year to tenant education hotline and legal tenant protection resources
- Awarding HOME funding to a nonprofit land trust to ensure that single-family homes purchased are affordable to low-income, first-time homebuyers, and remain affordable at resale.
- Assist low income homeowners and renters with home retention services including weatherization upgrades
- Multnomah County’s Department of County Human Services division funds the Bienestar de la Familia (The Wellbeing of the Family) Program to provide culturally responsive and linguistically appropriate case management, employment search, and mental wellness services to the growing Latinx Community and African Immigrant communities, as well as serving other diverse groups and the community at large.
- Multnomah County, the City of Portland, Home Forward and the Joint Office of Homeless Services in partnership with 211info, legal service providers, tenant rights organizations and culturally responsive and specific organizations developed a new Rapid Eviction Response program

during the pandemic to support tenants facing eviction in maintaining their housing. This partnership and services are continuing post pandemic and incorporating lessons learned and enhanced supports that arose during the crisis. As part of this, in PY2023 Multnomah County is funding emergency rent assistance, case management, tenant advocacy and legal services.

Multnomah County actively participates on the Fair Housing Advocacy Committee (FHAC). This committee is the primary public forum for the discussion of fair housing in Portland (4 seats), Multnomah County (4 seats), and Gresham (3 seats), Home Forward formerly known as the Portland Housing Authority (1 seat). The committee includes seats from members in the following roles: the Coalition of Communities of Color, the Center for Intercultural Organizing, the Portland Commission on Disability, Legal Aid Services of Oregon and the Fair Housing Council of Oregon.

FHAC is a strong advocate in Multnomah County for the implementation of strategies that affirmatively further fair housing and hold the jurisdictional partners of Multnomah County accountable. FHAC is sponsored by Multnomah County, Gresham and the City of Portland, and was formed in response to actions outlined in the Analysis of Impediments to Fair Housing Choice Report.

The committee is charged with developing a work plan that includes the review of data, the review and endorsement of best practices, the coordination of public information campaigns, the regular review of enforcement data, suggestion of policies for adoption by jurisdictions, and advocating for resources that will support effective approaches to furthering fair housing.

For further context on Multnomah County's Joint Office of Homeless Services: <https://www.multco.us/johs/about-joint-office-homeless-services>

AP-85 Other Actions - 91.420, 91.220(k)

Introduction

The gentrification of Portland's neighborhoods and the increase of low-income and vulnerable households have had a major impact on housing affordability in the cities of Maywood Park, Fairview, Wood Village and Troutdale. The number of homeless individuals and households with children is also increasing in East County, but the current social services infrastructure struggles to meet the demand for housing and social services. Multnomah County investments include projects to assist families achieve self-sufficiency and increase earning capacities. During the 2024 program year, the fourth year of the Consolidated Plan period of 2021-2025, the Consortium will take actions planned to address the following needs and priorities.

Actions planned to address obstacles to meeting underserved needs

Multnomah County has budgeted millions of dollars of its FY2025 General Fund resources to help resolve the issue of homelessness within the County. The City of Portland and Multnomah County are also jointly funding the Joint Office of Homeless Services (JOHS) to oversee the Continuum of Care and other efforts to assist homeless individuals and families. Multnomah County contracts for public services and housing resources with a variety of non-profit providers and utilizes an array of local, state, federal, and foundation funds to bring services to low and moderate income households.

Actions planned to foster and maintain affordable housing

Multnomah County collaborates with the City of Portland to develop affordable housing and has executed an IGA with the City of Portland for management of its HOME-ARP funds. And has an IGA with City of Gresham for its HOME funds which will target homeownership for low income families. The Consortium will continue to work to leverage potential funding sources to increase the supply of affordable housing, and work as a region to foster and maintain existing affordable housing stock.

For Program Year 2024, Multnomah County plans to direct its HOME allocation of approximately (\$166,539), including associated administrative funds, to the City of Gresham to support projects and programs in their service area while the City of Gresham performs regulatory and compliance activities.

Multnomah County funds will support the City of Gresham's current HOME funding priorities, homeownership programs, tenant-based rental assistance and affordable housing development and rehabilitation projects. All County HOME funds should be targeted toward vulnerable individuals and families who are homeless or in danger of homelessness, and particularly to avoid secondary displacement in East County.

If County HOME funding is placed in housing development projects Housing developers receiving County HOME funds should include County programs in their marketing plan by notifying County HOME staff prior to lease up; County HOME staff will share the information with County program staff in DCHS, DCJ, JOHS, and the Health Department.

Actions planned to reduce lead-based paint hazards

The Multnomah County CDBG program is in compliance with requirements of the Residential Lead-Based Paint Reduction Act. None of the programs or projects currently funded by Multnomah County provides in excess of \$5,000 in rehabilitation assistance. Multnomah County complies with federal regulations and continues to work towards increasing small Lead Based Paint contractors through building their capacity through education and safe work practices. Multnomah County is a party to the HUD Regional Lead Paint grant administered by the City of Portland. Both Multnomah County sub recipients with CDBG-CV funds have lead based paint training certifications from HUD. If any site was to be in need of further lead based paint inspection the subrecipient would have to hire out for this type of work.

As of April 22, 2010, HUD and the U.S. Environmental Protection Agency (EPA) collaborated on a new Lead-Based Paint Rule called Renovate, Repair and Paint Rule (RRP). This is an EPA/HUD certified training process (402 of TSCA, 40 CFR Part 745, Subpart L) that is required for all contractors and construction workers working on homes built before 1978. This rule went into effect April 22, 2010.

Multnomah County's Health Department conducts lead-based paint hazard reduction services in the community. The Health Department also conducts free lead blood tests for children and treats low income families who have lead-related medical issues.

Actions planned to reduce the number of poverty-level families

The 2019 Poverty in Multnomah County report highlighted the impact of poverty on diverse populations, mapped low-income neighborhoods, and outlined approaches for transitioning people out of poverty. Multnomah County is also a Community Action Agency under the State of Oregon's guidelines and is eligible to administer a number of federal programs to address poverty, including CSBG, Weatherization, and Low-Income Heating & Energy Assistance Program. The Department of County Human Services provides direct service supports to older adults, individuals with developmental disability, and veterans. The Health Department also provides direct medical and dental services to low income households. Multnomah County will continue to work towards advancing racial equity and

eliminating the multitudes of disparities East Multnomah County is facing.

The Board of Commissioners, building on Chair Vega Pederson's Executive Budget released in March 2023, added \$3.3 million of General Fund and \$4.4 million of American Rescue Plan funding (total \$7.77 million) to specifically fund human services initiatives, reduce family poverty, and increase community safety and early learning opportunities for young children. The Multnomah County's Board amendments include:

- \$900,000 for additional micro villages to shelter people experiencing homelessness.
- \$250,000 for Resilience Hub development to build infrastructure that supports communities during a disaster.
- \$45,000 for youth violence prevention programming for recreational activities for our youth with pro-social activities for them.
- \$115,000 for the East County Repair Grant Program to support local small businesses that need immediate repairs as a result of physical damage resulting from vandalism.
- \$70,000 for the Compass Project, a pilot that will clear warrants and further expand access to services including expungement services, fines and fee reduction/forgiveness, warrant removal, victim services, legal education, health Insurance access, and mental health service navigation.
- \$250,000 for the Center for Tribal Nations to address past and contemporary injustices.
- \$150,000 for additional services for youth experiencing a mental health crisis.
- \$87.3 million for the operating budget for Preschool for All to reach access for all families by 2030.

Actions planned to develop institutional structure

Multnomah County has oriented its budget approval process to prioritize coordinated and evidence-based programs that demonstrate tangible results in alleviating the causes and conditions of poverty. Each department also has Research & Evaluation Specialists on staff to assure that public programs are effective and efficient in providing social and housing services. Record and data management systems reinforce this evidence-based approach to service provision.

Multnomah County will continue to hold annual meetings with subrecipients to assess current

community conditions impacting low- and moderate-income households. These discussions include updates on social services accomplishments in working with the population and identification of service gaps or needs in the community.

Actions planned to enhance coordination between public and private housing and social service agencies

In 2013, leadership from the City of Portland, City of Gresham, Multnomah County, and Home Forward created a renewed plan for ending homelessness in our community, called A Home for Everyone: A United Community Plan to End Homelessness in Multnomah County (AHFE). The plan chartered a new coordinating board to provide shared oversight of our community's work to end homelessness. The board is led by an executive committee, comprised of elected officials from Portland, Gresham and Multnomah County; leadership from Home Forward and Meyer Memorial Trust; as well as representatives from the faith and business community. That Coordinating Board and its Executive Committee, with leadership from local jurisdictions, developed a comprehensive action plan in spring 2015. The Action Plans, identify the specific numeric targets, policies, and financial investments that would likely be needed to achieve a fifty percent reduction in street and shelter homelessness over a three-year period. The County participates in a quarterly networking of area agencies and non-profits working on affordable housing and fair housing issues, Northwest Association of Community Development Managers (NWACDM) is a coalition of Community Development Block Grant entitlement. The group consists of representatives from the Portland/Vancouver Metro Area that receive HUD federal funding and grapple with largely similar issues tied to affordable housing and housing discrimination. The purpose is largely for sharing updates, strategies and also to request partners to spread the word on available resources and programs. The County participates in the Comprehensive Economic Development Strategy (CEDS), which spearheads strategies that encompass whole communities and neighborhoods, including outreach to residents and businesses. Strategies are cross-cutting, recognizing that real opportunity is inclusive – housing, transportation, jobs, shopping, services, and recreation. The County will continue to participate in regional strategies. Multnomah County is a member of the Continuum of Care and will continue to provide input and act on recommendations. Acting alone and with City of Portland and the City of Gresham, Multnomah County encourages partnerships across public and private sectors.

Discussion

The East Portland metro area is seeing continued displacement of low-income and vulnerable families, defined as members of protected classes, from infrastructure rich neighborhoods, as a result of

households moving to find more affordable housing, including housing affordable to working families. Multnomah County investments include projects to assist families achieve self-sufficiency and increase earning capacities. Projects included in this Annual Action Plan speak to those efforts.

In addition, Multnomah County works closely with long-term partner providers to reach out to persons in need, including in language and culturally specific methods. Participating in regional transportation and economic efforts, the County seeks to create vibrant hubs and to increase employment, including local entrepreneurs. The County continues a strong monitoring practice to maximize the efficacy of funded efforts.

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Program Specific Requirements

AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

The specific allocations for various projects are finalized as part of the Policy Advisory Board adoption process. Multnomah County receives HOME funding through the Consortium. Multnomah County and City of Gresham enter into an IGA related to HOME funds and the projects City of Gresham will be funding for that fiscal year. Routinely 20% of the CDBG entitlement allocation is for administration and 80% of the CDBG funds are used for activities that benefit persons of low and moderate income.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

Discussion

This overall benefit is calculated for Program Year 2024. The remaining 20% is allocated to administrative costs to carry out CDBG.

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