



**2022 HUD CONTINUUM OF CARE
SOLICITATION TO APPLY FOR NEW OR EXPANDED
DOMESTIC VIOLENCE BONUS PROJECTS
PORTLAND/ GRESHAM/ MULTNOMAH COUNTY**

Seeking applications for new or expanded projects to provide permanent housing or coordinated entry support for survivors of domestic violence, dating violence, sexual assault or stalking who are experiencing homelessness in Multnomah County. Selected projects will be invited to apply for renewable federal funding totaling up to **\$715,918** annually.

This is one of two 2022 Continuum of Care (CoC) solicitations. The other solicitation is for new or expanded projects to provide permanent housing for people experiencing homelessness, with a focus on reducing documented disparities in homelessness among communities of color in Multnomah County.

You can find both solicitations online at <https://www.multco.us/johs/continuum-care-funding-opportunity>.

**Pre-applications due by email to alyssa.plessner@multco.us by
Tuesday, August, 23rd, 2022, by end of day (11:59 PM).**

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Informational Meeting:

If you are interested in submitting a proposal, we highly encourage you to attend a meeting on
Tuesday, August 9, 2022, from 10:00-11:00 am (virtual meeting).

QUESTIONS? Contact Alyssa Plessner at alyssa.plessner@multco.us.

I. BACKGROUND

Since 1994, the U.S. Department of Housing and Urban Development (HUD) has used the phrase “Continuum of Care (CoC)” when referring to a federal stream of funding specifically intended to serve people experiencing homelessness. This funding was established through the 1987 McKinney-Vento Homeless Assistance Act and reauthorized through the Homeless Emergency Assistance and Rapid Transition to Housing Act of 2009.

Each year, HUD releases a CoC Notice of Funding Opportunity (NOFO) to which hundreds of communities across the country respond by completing a detailed grant application. In Portland, Gresham and Multnomah County this brings in approximately \$27.7 million annually to support ongoing operations of a variety of programs providing housing and services to homeless adults, families and youth. Because federal budgets for homeless services have increased only incrementally in recent years, this annual grant process has become primarily a means to renew 40 existing local CoC grants.

For the last several years, HUD has made available limited new funds within its NOFO for new permanent housing bonus project(s) serving homeless individuals and families. Additionally, through last year’s 2018 NOFO, HUD made available limited funds for new permanent housing project(s) and Coordinated Entry project(s) for survivors of domestic violence, dating violence, sexual assault or stalking. See Appendix A for a brief summary of local bonus projects recently awarded by HUD. Separately, HUD also allows communities to fund new projects by reallocating funding from renewal projects. You can find this year’s solicitation for bonus and reallocated funding online at <https://www.multco.us/johs/continuum-care-funding-opportunity>.

For the third year in a row, HUD is making available new funds through the Domestic Violence (DV) Bonus to provide housing and services or coordinated entry support to survivors of domestic violence, dating violence, sexual assault, or stalking. We have the opportunity to apply for up to \$715,918 in Domestic Violence (DV) Bonus project funding.

In addition to HUD regulatory requirements and funding priorities, local decisions regarding use of CoC funding have been guided by local plans to end homelessness. In 2012, the City of Portland, Multnomah County, and Home Forward convened a committee of diverse stakeholders to review data, listen to the community, and learn from effective local and national practices. This committee was charged with reviewing and “resetting” the existing 10-Year Plan by building on its ongoing successes and charting priorities for new and continuing effort.

The resulting framework, [*A Home for Everyone: A United Community Plan to End Homelessness for Portland/Multnomah County*](#), identified the following guiding principles:

- Prioritize vulnerable populations
- Promote racial and ethnic justice
- Use data-driven assessment and accountability
- Engage and involve the community
- Strengthen system capacity and increase leveraging opportunities

In 2014, the Cities of Portland and Gresham, Multnomah County, and Home Forward formally chartered the [*A Home for Everyone \(AHFE\) Coordinating Board*](#) to act as the governing board for local use of CoC resources. In April 2022, the AHFE Coordinating Board was sunset and has been replaced by the Multnomah County Continuum of Care (CoC) Advisory Board. The CoC Advisory Board chartered a Collaborative Application

Committee (CAC) to rate and rank existing local CoC-funded projects and recommend new projects for submission in the CoC’s 2022 application to HUD.

The CAC is seeking and prioritizing competitive applications for 2022 DV Bonus funds that will most effectively address the needs of survivors of domestic violence, dating violence, sexual assault, and stalking. The CAC has identified a number of additional priorities, outlined in Section II.

II. LOCAL CONTEXT & PRIORITIES FOR THE 2022 NEW OR EXPANDED DV BONUS PROJECT SOLICITATION

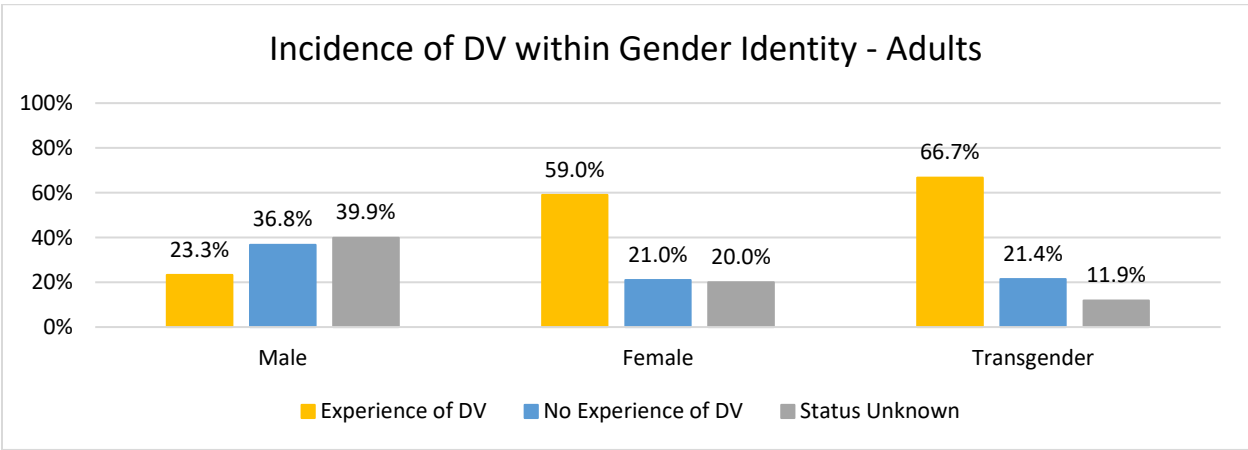
All projects put forward to HUD for DV Bonus funds must serve survivors of domestic violence, dating violence, sexual assault and stalking who are experiencing homelessness in Multnomah County. Collaborative Application Committee (CAC) additionally seeks projects that demonstrate a strong commitment and capacity to achieving racially equitable outcomes and providing culturally-responsive and/or culturally-specific services; along with projects that leverage existing resources and advance system alignment. A full, bulleted list of priorities is available in Section V.

Survivors of domestic violence, dating violence, sexual assault or stalking

Domestic violence often increases a person’s vulnerability to homelessness, particularly for women and children with limited economic resources. There are inherent limitations to capturing data on survivors of domestic violence who are experiencing homelessness. AHFE’s Point in Time Count (PITC) collects data on experiences of domestic violence, but is limited to people living in emergency shelters, transitional housing or places not meant for human habitation. Because the PITC excludes people living in other situations who are fleeing domestic violence, dating violence, sexual assault, or stalking and otherwise meet HUD’s definition of homelessness (see Appendix B Key Definitions), it doesn’t provide a complete picture of those experiencing domestic violence and housing instability, particularly families with children. For this reason, we provide data from both the PITC along with data on clients served by the Multnomah County Domestic Violence Service Continuum.

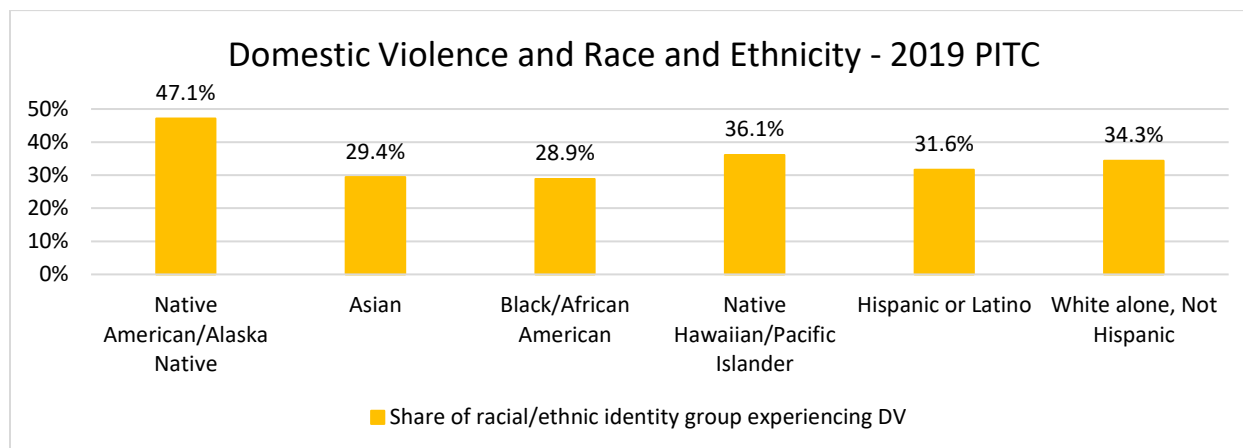
The most recent PIT Count was completed in 2022, however the full report and analysis has not been completed in time to include in this solicitation. According to 2019 PITC data, over one-third (36.3%) of all adult respondents, 59% of adult women, and two-thirds (66.7%) of transgender adults experiencing homelessness reported experiences of domestic violence. Complete [data from the 2019 PITC](#) are available online.

According to 2019 PITC data, over one-third (33.7%) of all adult respondents, 54.8% of adult women, and 50% of transgender adults reported experiences of domestic violence.



Source: 2019 PITC. **Note:** Percentages within each gender identity are based on total number of adults identifying as male = 2,434, adults identifying as female = 1,283, and adults identifying as transgender = 42 people experiencing homelessness.

When disaggregated by race and ethnicity, incidents of domestic violence among homeless populations vary widely. The PITC found that American Indian and Alaska Native adults experiencing homelessness reported the highest incidence of domestic violence (47.1%) when compared to other racial and ethnic groups.

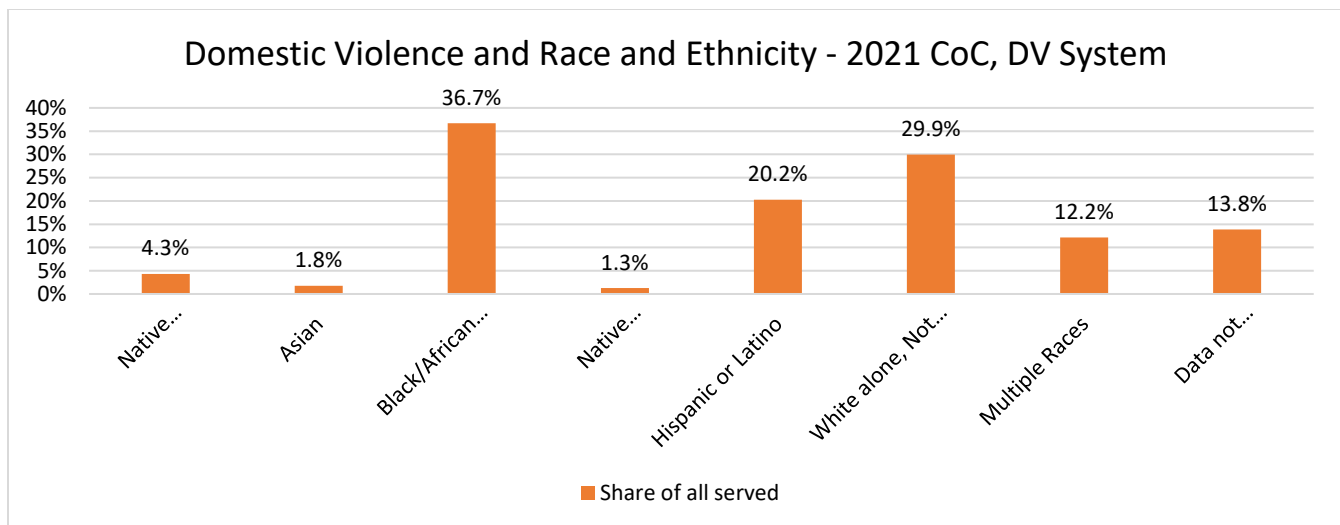


Source: 2019 PITC. **Note:** Percentages experiencing DV within each racial/ethnic group are based on 'alone or in combination' definitions for American Indian/Alaska Native = 467, Asian = 85, Black/African American = 648, Native Hawaiian/Other Pacific Islander = 119, and Hispanic/Latino = 373. White alone, Not Hispanic = 2,346.

Among the 1,382 people surveyed in the 2019 PITC who reported experiences of domestic violence:

- 43% were sleeping unsheltered in places not meant for human habitation
- 31.2% were staying in an emergency shelter
- 22% were staying in transitional housing

According to data collected on 1,216 adults served by the Multnomah County Domestic Violence Service Continuum (DVSC) during fiscal year 2021, nearly all (88.4%) identified as women. These data also indicate that Black/African Americans (36.7% of all individuals served), Hispanic/Latinos (20.2%) and American Indian and Alaska Natives (4.3%) experience domestic violence at rates disproportionate to their representation in the population.



Source: Multnomah County Comparable Database (COMP) data, July 2020-June 2021. **Note:** Numbers are reported for group identification alone or in combination and will total more than 100 percent of the 2,362 adults and children served.

Preference for projects that leverage existing resources and advance system alignment

The Committee seeks competitive projects that align housing with other systems and leverage existing community resources. This includes, but is not limited to, linkages with:

- Multnomah County Domestic Violence Service Continuum
- Multnomah County Domestic Violence Coordinated Access system
- Addiction and recovery services
- Mental and physical health care systems
- The criminal justice system
- Other publicly-funded housing unit production or developments
- Employment support

III. ELIGIBILITY AND AVAILABLE FUNDING

HUD's [2022 CoC NOFO](#) was released on August 1, 2022. The NOFO, along with [HUD's CoC program regulations](#), provides detailed guidance regarding eligible applicants and available funding, but we provide a brief summary here. The NOFO allows our community to apply for up to **\$715,918** in new, annually-renewable funding for one or more DV Bonus projects.

New and expanded project applications for DV Bonus funding **must follow a Housing First approach and demonstrate trauma-informed and victim-centered approaches** and are limited by HUD to:

- **Rapid Re-Housing (RRH)** projects serving survivors of domestic violence, dating violence, sexual assault or stalking who qualify as homeless under paragraph (4) of HUD's definition of homeless (see Appendix B).
- **Joint Transitional Housing and Rapid Re-Housing** (Joint TH and RRH) a combined project type serving survivors of domestic violence, dating violence, sexual assault or stalking who qualify as homeless under paragraph (4) of HUD's definition of homeless (see Appendix B).
- **SSO Projects for Coordinated Entry** (SSO-CE) projects that implement policies, procedures and practices that equip the CoC's coordinated entry to better meet the needs of survivors of domestic violence, dating violence, sexual assault or stalking.

Under this DV Bonus, **only one SSO-CE project can be submitted per CoC; however, there is no limit on the**

number of PH-RRH and Joint TH and PH-RRH projects provided that each application is for at least \$50,000. In other words, a CoC may apply to HUD for multiple projects for at least \$50,000 each, as long as all projects combined do not exceed the total available of \$1,953,931 and includes a maximum of one (1) SSO-CE project.

Additionally, a CoC may apply to expand an existing renewal project, including an existing renewal project that is not dedicated to serving survivors of domestic violence, dating violence, sexual assault or stalking, as long as the DV Bonus funds for expansion are solely for additional units, beds or services dedicated to persons eligible to be served with DV Bonus funding.

The eligible activities differ slightly depending on which project type is applied for. These are summarized below, with additional detailed information in Appendices B and C of this document:

		Rapid Re-Housing	Joint Transitional Housing and Rapid Re-Housing	Support Services Only Project for Coordinated Entry
Eligible populations		Survivors of domestic violence, dating violence, sexual assault or stalking who qualify as homeless under paragraph (4) of HUD's definition of homeless (see Appendix B)		
Maximum annual DV Bonus project funding based on initial grant term	1-year	\$715,918	\$715,918	\$715,918
Eligible housing activities		Short- or medium-term tenant-based rental assistance	Leasing; short- or medium-term tenant-based rental assistance; operating costs	N/A
Eligible supportive services		All HUD-allowed supportive services; no specific budget limit (see Appendix C for definition of supportive services)	All HUD-allowed supportive services; no specific budget limit (see Appendix C for definition of supportive services)	HUD-allowed supportive services directly related to carrying out the CoC's coordinated entry process. Includes implementing policies, procedures, and practices that equip the CoC's coordinated entry to better meet the needs of survivors of domestic violence, dating violence, sexual assault or stalking.
Allowable Admin		10% of total grant award		

HUD CoC-funded projects can be part of a larger project or building that also serves other populations as long as CoC funding is not used for costs associated with units serving individuals or families who do not meet CoC eligibility criteria.

Additional HUD and local eligibility criteria for all new and expanded projects include:

- All DV Bonus grantees must be state certified victim services providers.
- Eligible project applicants include nonprofit organizations, states, local governments, instrumentalities of state and local governments, and public housing agencies. Tribes and tribal housing authorities are eligible to apply. For-profit entities are not eligible to apply for grants or to be sub recipients of grant funds.
- All proposed services must be new or an expansion or reallocation of existing services. Proposed project funding cannot replace other funding sources. Projects must demonstrate cash or in-kind match of at least 25% of all proposed grant funds other than leasing funds.
- Proposals may not combine project types, though an applicant may submit multiple proposals for different project types. In other words, a single proposal cannot include both SSO-CE *and* RRH, but an applicant could submit two separate proposals—one providing RRH, and another providing SSO-CE.
- HUD's [2022 CoC NOFO](#) limits DV Bonus projects to an annually renewable grant term of 1-year.
- HUD's [2022 CoC NOFO](#) allows new projects to request 1 year of funding with a longer initial grant term not to exceed 18 months. HUD has determined that most new projects requesting 1 year of funding normally take approximately 3 to 6 months to begin fully operating the new project (e.g. hiring staff, developing partnership with property owners, etc.). Therefore, a new project requesting 1 year of funding may request a grant term of 12 to 18 months that will allow for additional start-up time.
- Projects must use a Housing First approach (see Appendix B), with housing that has minimal barriers and built-in strategies to promote success. HUD recognizes Recovery Housing as an important model for offering client choice, which can be considered Housing First if in line with HUD guidance in the [Recovery Housing Policy Brief](#).
- This solicitation requires projects to follow the Housing First model outlined in the [AHFE Community Program Guidelines](#).
- Projects are required to participate in the Domestic Violence Coordinated Access (referred to by HUD as "coordinated entry") system.
- Expansion projects must expand existing projects by increasing the number of units, persons served or services provided to existing program participants, or by adding additional activities to Support Services Only for Coordinated Entry projects. An expansion project can include the expansion of a CoC Program renewal project, or a non-CoC Program funded project. An expansion project can include the expansion of a project that *is* dedicated to serving survivors of domestic violence, dating violence, sexual assault, or stalking; as well as the expansion of a project that *is not* dedicated to serving this population as long as the DV Bonus funds for expansion are solely for additional units, beds or services dedicated to persons eligible to be served with DV Bonus funding.

IV. HOW TO APPLY

The AHFE Resource Advisory Committee is issuing this solicitation to seek pre-applications for projects that will be competitively selected. Selected projects will then complete a final application to be forwarded to HUD under the competition outlined in the [2022 CoC NOFO](#),

Step 1: Read this pre-application solicitation in its entirety to determine if a project(s) is eligible for these funds. Potential applicants are strongly encouraged to attend an **informational meeting on Tuesday, August 9, 2022 from 10:00-11:00 AM via zoom (virtual)**.

Step 2: Complete the Pre-Application form (Appendix D of this packet). E-mail your completed Pre-Application to Alyssa Plessner (alyssa.plessner@multco.us) by **Tuesday, August 23, 2022, by the end of the day (11:59 PM)**.

Step 3: The CAC will review applications. We anticipate notifying selected applicants by **September 13, 2022**.

Step 4: Selected applicants will be required to submit a full HUD Project Application for New CoC Projects in HUD's electronic application submission tool, *e-snaps* (due September 15,, 2022). Staff from the Joint Office of Homeless Services and Homebase (a nonprofit providing CoC NOFO Technical Assistance) will be available to assist with electronic application submission. Selection through the local pre-application does not guarantee the project will be awarded funding, only that it will be forwarded to HUD as part of a national competition for funding. ***A staff member must be available to work on this initial submission (with support from the Joint Office) between September 19th and 21st to make edits to the application based on feedback from JOHS and Homebase, and then submit the final e-snaps application by September 23rd, 2022.***

Please Note: *Projects locally selected and forwarded to HUD may or may not be subsequently funded by HUD. In 2022, HUD has indicated that new bonus projects will be highly competitive. If locally-selected projects are not funded by HUD in 2022, they may be eligible to apply for funding under future CoC NOFOs.*

V. LOCAL PRE-APPLICATION EVALUATION CRITERIA

Priority will be given to projects that:

- Demonstrate a strong commitment and capacity to achieving racially equitable outcomes.
- Demonstrate a strong commitment and capacity to providing culturally-responsive and/or culturally-specific services.
- Demonstrate capacity to help the community achieve positive system performance measures. For example, a capacity to promote permanent housing placement, long-term stability, access to mainstream resources and increased household income through benefits and/or employment.
- Align housing with other systems and leverage existing community resources. This can include, but is not limited to, other homeless or mainstream services and capital funding for affordable housing.

Projects will be scored on a total of 100 possible points based on the criteria listed below. ***Lower scoring projects that will achieve the above priorities more directly may be selected over higher scoring projects that poorly address the above priorities.***

HUD is encouraging projects to partner with housing, health, and service agencies. Specifically, they are looking for projects that (1) get at least 25 percent of participants (RRH) supported with non-CoC funded housing (documentation of commitment is required), and/or (2) a written commitment from a health care organization to: (a) Provide direct contributions from a public or private health insurance provider to the project; OR (b) provide health care services (equal to 25% of the funding being requested by the project) by a private or public organization tailored to the program participants of the project (if the services are from a substance abuse treatment or recovery provider, the project must provide access to treatment or recovery services for all program participants who qualify and choose those services).

The Joint Office of Homeless Services **strongly encourages** new project applicants to consider ways to receive 25% of their funding from one of these sources. In order to support new project applicants to meet HUD's partnership priorities, JOHS will provide the non-CoC funds required to meet the 25 percent support of RRH participants. Additionally, JOHS will assist interested applicants in connecting with potential health care partners and may be able to assist in identifying funding for health care services. Applicants interested in pursuing either

of these opportunities should communicate their intentions with the JOHS as soon as possible by emailing Alyssa Plessner at alyssa.plessner@multco.us

1. Need and Population Focus

- A. Does the project specifically address a clearly identified housing gap/need for survivors of domestic violence, dating violence, sexual assault or stalking not currently fully met by other community resources? *(15 points)*
- B. Does the organization demonstrate a strong commitment and capacity to achieve racially equitable outcomes? *(10 points)*
 - i. Has the project has identified any barriers to participation (e.g., lack of outreach, overrepresentation in the criminal legal system) faced by persons of color, particularly those over-represented in the local homelessness population (e.g., communities of color)? Has the project taken, or will they take, steps to overcome the identified barriers?

2. Project Approach and Leverage

- C. Does the proposed project align housing with other systems (i.e. health, mental health, addiction and recovery, criminal justice or other) or otherwise expand the community's capacity to provide integrated services and support to vulnerable populations? If the proposed project is a Supportive Services Only – Coordinated Entry (SSO-CE) project, does the project build upon the existing Coordinated Access system? *(10 points)*
- D. Will the project effectively provide rapid re-housing, or joint transitional housing and rapid re-housing to the proposed population using trauma-informed, victim-centered and Housing First approaches? If the project proposes a Recovery Housing approach, does it offer client choice and programming in line with HUD guidance in the [Recovery Housing Policy Brief](#) such that the project can be considered Housing First? If the proposed project is a SSO-CE project, will it coordinate access to housing and services using a Housing First approach? *(10 points)*
- E. Will the proposed project promote permanent housing placement, long-term stability, access to mainstream resources and increased household income through benefits and/or employment? *(10 points)*
- F. Is the proposed project's approach cost-effective? How many households will the project permanently house with the proposed funding (unless proposed project is SSO-CE)? *(5 points)*
- G. Does the proposer demonstrate capacity to successfully engage and involve the community being served by the proposed project? Is the approach responsive to the unique needs of the proposed population? *(5 points)*
 - i. What barriers to housing access/stability are faced by population project proposes to serve and how will the project address those barriers? *[Please note: this is distinct from item 1Bi. Item 1B and 1Bi above specifically asks about barriers to achieving racially equitable outcomes. This item (1Gi) asks about barriers that all program participants might face.]*
- H. Will the project provide culturally-specific and/or culturally-responsive services? Will the project be inclusive to LGBTQIA2S+ individuals? *(10 points)*
- I. Is the proposed project well-integrated with the Multnomah County Continuum of Care or other efforts and planning processes within the community (either through organizational participation of the project applicant and partners in the Multnomah County Continuum of Care Advisory Board or subcommittees

or workgroups, or through a proposed project that is directly responsive to Multnomah County Continuum of Care priorities (5 points)

- J. Does the proposed project effectively leverage other services beyond the available CoC-funded service funds? (5 points)
- K. Does the proposed project utilize effective strategies for improving safety for DV survivors and assessing improvements to participant safety? (5 points)
 - i. Does the project use objective data (or are they willing to use objective data) on how they can improve participant safety? Objective data includes things like focus groups, surveys, or other forms of data that assess participant safety.

3. Project Readiness and Budget

- L. Among available funding sources within the community for the proposed activities, is the proposed funding source a good fit? (4 points)
- M. Does the proposer demonstrate an ability to administer the program effectively? Is the project ready to proceed within HUD allowable guidelines? (6 points)
- N. Is the project serving survivors of domestic violence prepared and willing to generate APRs using data from a comparable, non-HMIS database?

APPENDIX A: SUMMARY OF RECENTLY AWARDED PERMANENT HOUSING BONUS PROJECTS

For the last several years, limited funds have been available for new permanent housing and services and coordinated entry bonus project(s) serving homeless individuals and families.

In the 2021 competition, HUD made available bonus funding for new or expanded CoC Bonus and Domestic Violence (DV) Bonus funding. Our community was awarded two of two DV Bonus project applications:

- \$783,560 for a joint Transitional Housing – Rapid Rehousing project serving survivors of domestic violence.
- \$382,323 for a Rapid Rehousing project serving survivors of domestic violence.

In the 2019 competition, HUD made available bonus funding for new or expanded permanent housing project(s), and for the second time also made available new funds for a Domestic Violence (DV) Bonus to provide housing and services for survivors of domestic violence, dating violence, sexual assault or stalking. Our community was awarded one of two DV Bonus project applications. Funding includes:

- \$553 to expand an existing rapid rehousing project serving survivors of domestic violence.

The expansion project is a collaboration between the JOHS, El Programa Hispano Católico, the Native American Youth and Family Center, Volunteers of America and the YWCA of Greater Portland

In the 2018 competition, HUD made available bonus funding for new or expanded permanent housing project(s), and new funds for a DV Bonus to provide housing and services for survivors of domestic violence, dating violence, sexual assault or stalking. Our community was awarded one of three submitted bonus project applications in the amount of \$265,000, and additionally funded a \$78,000 DV Bonus project to support coordinated entry across the DV system. Funding includes:

- \$343,000 in new, annually renewable HUD CoC funding
- Permanent supportive housing for transgender, gender non-conforming and non-binary adults experiencing homelessness
- Coordinated Entry project to support the local DV Coordinated Access system

In the 2018 competition, HUD made available bonus funding for new or expanded permanent housing project(s),

and for the first time also made available new funds for a Domestic Violence (DV) Bonus to provide housing and services for survivors of domestic violence, dating violence, sexual assault, or stalking. Our community was awarded one of three submitted bonus project applications in the amount of \$265,000, and additionally funded a \$78,000 DV Bonus project to support coordinated entry across the DV system. Funding includes:

- \$343,000 in new, annually renewable HUD CoC funding
- Permanent supportive housing for transgender, gender non-conforming and non-binary adults experiencing homelessness
- Coordinated Entry project to support the local DV Coordinated Access system

In the 2017 competition, no bonus funds were awarded by HUD to our community. This was largely a reflection of limited available funds at the national level, and was consistent with what most other communities experienced in the 2017 CoC Program Competition.

In the 2016 competition, HUD made available bonus funding for new permanent supportive housing or rapid re-housing projects. Our community was awarded one of two submitted bonus project applications in the amount of \$185,353. The bonus project is led by Bradley Angle and includes:

- \$185,353 in new, annually renewable HUD CoC funding
- Services through Bradley Angle's Healing Roots Program for households impacted by domestic violence
- Rapid re-housing for 10 households (25 individuals) with a focus on serving families with children

In the 2015 competition, our community applied for and received \$2.4 million in new federal funding for two bonus projects and was one of a handful of communities across the country that received full funding for all projects submitted to HUD in the competition. The bonus projects are led by Self Enhancement Inc. and include:

- \$2.4 million in new, annually renewable HUD CoC funding
- Services through Self Enhancement Inc, the Urban League of Portland and other community partners to address disproportionate rates of homelessness among African Americans
- Rapid re-housing for 90 households (170 individuals) with a focus on serving families with children
- Permanent supportive housing for 50 chronically homeless households (66 individuals) with a focus on adults with disabilities
- Leveraged existing agency and partner capacity for intensive street engagement and community health, mental health and primary care services

In 2014, our community applied for and received a \$2 million bonus project grant, one of only 25 awarded nationally. The successful project was proposed by a collaborative led by Central City Concern, and includes:

- \$2 million in new, annually renewable HUD CoC funding
- Leverage of more than \$5.6 million in non-HUD funded services (280% leverage/match), including Medicaid-funded services from Health Share of Oregon
- Services through a Central City Concern-led partnership including Cascadia, JOIN, the Native American Rehabilitation Association, and Transition Projects
- Housing and intensive support services to more than 130 chronically homeless households, including disabled adults, veterans, and families

APPENDIX B: KEY DEFINITIONS

[HUD's Continuum of Care \(CoC\) Interim Rule](#) defines eligible client populations and activities for CoC funds, and HUD's 2021 CoC NOFO further defines eligible client populations and activities for new permanent housing projects. The following HUD and local definitions and concepts apply to this solicitation.

Coordinated access (also referred to as coordinated entry and coordinated assessment): The [CoC Interim Rule](#) requires communities to establish and operate a coordinated access system. This process is designed to coordinate program participant intake, assessment and provision of referrals. A coordinated access system covers the geographic area, is easily accessed by individuals and families seeking housing or services, is well advertised, and includes a comprehensive and standardized assessment tool. You can read more about coordinated access in HUD's [Coordinated Entry Policy Brief](#). Locally, we have distinct coordinated access processes in place for four sub-populations: youth under age 25, households fleeing domestic violence, families with children under age 18, and adults unaccompanied by children. DV Bonus projects must participate in the Domestic Violence Coordinated Access system.

Cultural responsiveness is practices that honor and align with the beliefs, practices, culture and linguistic needs of diverse populations and communities whose members identify as having particular cultural or linguistic affiliations by virtue of their place of birth, ancestry or ethnic origin, religion, preferred language or language spoken at home. Cultural responsiveness is engaging with others in a way that is responsive to the varied and intersecting "biological, social and cultural categories such as gender identity, class, ability, sexual orientation, religion, caste, and other axes of identity."

Culturally responsive organizations typically refers to organizations that possess the knowledge and capacity to respond to the issues of diverse, multicultural communities at multiple intervention points. Culturally responsive organizations affirmatively adopt and integrate the cultural and social norms and practices of the communities they serve. These agencies seek to comprehensively address internal power and privilege dynamics throughout their service delivery, personnel practices and leadership structure.

Culturally specific practices are designed for specific populations based on their particular needs, where the majority of members/clients are reflective of that community, and use language, structures and settings familiar to the culture of the target population to create an environment of belonging and safety. Culturally specific organizations typically refer to organizations with a majority of members/clients from a particular community. Culturally specific organizations also have a culturally focused organizational identity and environment, a positive track record of successful community engagement, and recognition from the community served as advancing the best interests of that community.

Homeless household: HUD defines a homeless household as an individual or family who is (see full definition at [HUD's Defining "Homeless" Final Rule](#)):

- (1) living in a place not meant for human habitation (like a car, park, abandoned building, bus or train station, airport or camping ground); staying in a shelter, transitional housing or hotel or motel paid for with a voucher; exiting an institution (like hospital or jail) where they resided for less than 90 days and resided in one of the previously mentioned locations immediately before entering the institution
- (2) losing their primary nighttime residence within 14 days with no subsequent residence identified and lacking the resources and support networks needed to obtain other permanent housing
- (3) an unaccompanied youth or family with children who meets other specified federal definitions of homelessness

- (4) fleeing or attempting to flee domestic violence, dating violence, sexual assault, stalking or other dangerous or life-threatening conditions that relate to violence and has no other residence or resources or support networks to obtain other permanent housing

DV Bonus projects are limited to serving those who are homeless because they are actively fleeing or attempting to flee (#4 above).

Housing first: Housing First is an approach that centers on providing homeless people with housing quickly and then providing services as needed. Housing assistance is not time-limited, and a variety of services are offered to promote housing stability and individual well-being. Services are voluntary and based on tenants' individual needs. Recovery Housing can be Housing First if it aligns with HUD's guidance in the [Recovery Housing Policy Brief](#). This solicitation requires projects to follow the Housing First model outlined in the AHFE guidelines.

Joint Transitional Housing and Rapid Re-Housing: a joint component introduced in the 2017 CoC NOFO that includes two existing program components—transitional housing and permanent housing-rapid re-housing in a single project to serve individuals and families experiencing homelessness. All program participants must be able to access both components, including the units supported by the transitional housing component and the tenant-based rental assistance and services provided through the rapid re-housing component. A program participant may choose to receive only the transitional housing unit or the rapid re-housing assistance, but both types of assistance must be made available (see full definition of transitional housing component at [24 CFR 578.37\(a\)\(2\)](#), and permanent housing-rapid re-housing component at [24 CFR 578.37\(a\)\(1\)\(ii\)](#)). A more detailed description of this program component is available in [SNAPS In Focus: The New Joint Transitional Housing and Rapid Re-Housing Component](#).

Multnomah County Domestic Violence Service Continuum: an established collaboration in Multnomah County between non-profit and public entities dedicated to providing coordinated and equitable access to emergency shelter, permanent housing interventions, and other services for survivors of domestic violence who are experiencing homelessness.

Rapid Re-Housing: rapid re-housing provides supportive services and short-term (up to 3 months) and/or medium-term (3-24 months) tenant-based rental assistance to help homeless individuals or families, with or without disabilities, move as quickly as possible into permanent housing and achieve stability in that housing (see full definition at [24 CFR 578.37\(a\)\(1\)\(ii\)](#))

For more information on eligible activities within each program component, see Appendix C.

APPENDIX C: DETAILED INFORMATION ON ELIGIBLE CoC PROGRAM COMPONENTS AND ACTIVITIES

The [CoC Interim Rule](#) provides detailed information about allowable activities, documentation requirements and other regulatory requirements with which applicants should be familiar, and HUD's 2021 CoC NOFO further restricts allowable activities and sets additional requirements. These regulations govern use of all grant funds under this solicitation. The regulations are summarized here, but the summary is necessarily abbreviated and incomplete. Applicants are strongly encouraged to review the Interim Rule and NOFO directly and in detail.

ADMINISTRATIVE COSTS: Applicants may request up to 10% of project award for direct or indirect administrative costs such as accounting for use of grant funds, preparing HUD reports, obtaining audits, and other costs of administering the grant. Eligible costs are more completely described at 24 CFR 578.59 and 578.63.

LEASING: Grant funds may be used to pay for 100 percent of the costs of leasing a structure or structures, or portions thereof (including scattered-site units), to provide housing or supportive services. Leased units can't be owned by the recipient, sub recipient, or related organizations, unless HUD authorizes an exception. Rents for leased units must be rent reasonable, and may, under specific conditions, include utilities, security deposits and first and last months' rent. *Leases must be in the grantee's name, not the assisted clients'*, and the grantee must hold a sublease or occupancy agreement with the client. Occupancy charges or client rent may be charged but must follow specific guidelines. Leasing funds may not be used in projects with acquisition, rehabilitation, new construction, or rental assistance funds.

OPERATING COSTS: Grant funds may be used to pay the costs of the day-to-day operation of permanent housing in a single structure or individual housing units, including the following eligible costs: maintenance and repair of housing; property taxes and insurance; scheduled payments to a reserve for replacement of major systems of the housing; building security for a structure where more than 50 percent of the units or area is paid for with grant funds; electricity, gas, and water; furniture; and equipment. Program funds may not be used for rental assistance and operating costs in the same project. Program funds may not be used for the maintenance and repair of housing where the costs of maintaining and repairing the housing are included in the lease.

RENTAL ASSISTANCE: Grant funds may be used for rental assistance for homeless individuals and families who are not already receiving rental assistance or living in a housing unit receiving operating assistance through other sources. Rental-assistance may be tenant-based (tied to the program participant; able to follow the household if they move to another unit), sponsor-based (connected to a specific program), or facility-based (connected to a specific unit). Rental assistance funds may not be used in projects with acquisition, rehabilitation, new construction, leasing or operating funds. Initial grant terms for tenant-based rental assistance may be for 1 to 5 years and are annually renewable after the initial grant term. Initial grant terms for project- or sponsor-based rental assistance may request up to a 15-year grant term; however, the project applicants may only request up to 5 years of funds. The remainder of the term is subject to availability. Renewal budgets are tied to the local fair market rent and will change annually. Sponsor- or project-based rental assistance projects must execute the grant award and begin providing rental assistance within 2 years.

LONG-TERM RENTAL ASSISTANCE: The only type of rental assistance allowed under permanent supportive housing projects, it may be tenant-based, project-based, or sponsor-based, and can include security deposits, first and last months' rent. Long-term rental assistance is generally not time limited. Assisted units must meet local fair market rent and rent reasonableness standards, and tenants must have an initial one-year lease. Clients must pay 30% of income to rent with income certification at least once per year.

SHORT- AND MEDIUM-TERM RENTAL ASSISTANCE: The only type of housing assistance allowed under Rapid Re-housing and Joint Transitional Housing and Permanent Housing-Rapid Re-Housing projects, it may only be tenant-based, and can include security deposits, first and last months' rent. Short-term rental assistance is limited to 3 months, medium-term to 3-24 months. Assisted units are subject to local limits on rent

assistance amounts and durations, and tenants must have an initial one-year lease. In some circumstances, clients may pay up to 30% of income to rent.

SAFETY AND STABILIZATION ASSESSMENT TOOL (SSA): A standardized assessment tool developed locally to identify appropriate service options for survivors of domestic violence.

SUPPORTIVE SERVICES: Grant funds may be used to pay the eligible costs of supportive services *necessary to assist program participants obtain and maintain housing*. Eligible costs are more completely described at 24 CFR 578.53, but they include annual assessment of service needs, assistance with moving costs, case management, child care, education services, employment assistance and job training, food, housing search and counseling services, legal services, life skills training, mental health services, outpatient health services, outreach services, substance abuse treatment services, transportation, and utility deposits. For rapid re-housing, supportive services cannot continue more than 6-months following the end of rental assistance.

OTHER REQUIREMENTS FOR ALL ELIGIBLE ACTIVITIES:

All projects must:

- Document cash or in-kind match of at least 25% of grant funding for all activities other than leasing. No match is required for leasing.
- Record client-level demographic, service transaction, and outcome data in the region's Homeless Management Information System (HMIS) or the separate Comparable Database used by victim service providers. Both databases are administered by the Portland Housing Bureau.
- Enter into annual direct grant agreements with HUD, subject to onsite monitoring by HUD.
- Submit annual performance reports to the local Continuum of Care and to HUD.
- Comply with a range of other HUD regulations including detailed documentation of client and assisted unit eligibility standards.

For all above, see the [CoC Interim Rule](#) and HUD's [2022 CoC NOFO](#) for more applicable regulations.

APPENDIX D: PRE-APPLICATION FOR 2022 HUD CONTINUUM OF CARE NEW PROJECTS – DV BONUS

Due Tuesday, August 23, 2022 at 11:59 PM Pacific Time by email to alyssa.plessner@multco.us. *Electronic proposals only. Submit either in Word or PDF format.* Please limit your responses to seven (7) pages or less, not including budget attachment.

I. Project name:

II. Applicant(s) and/or Sponsor:

III. Contact Person:

Phone:

Email:

IV. Because the Resource Advisory Committee may select one or more applicants, proposed projects may need to be scalable in scope and budget. Please indicate the project's:

- a. Preferred amount of CoC funds requested: \$
- b. Minimum amount of CoC funds acceptable: \$
- c. Maximum amount of CoC funds acceptable (if different from preferred amount): \$

V. Select proposed eligible activities* (choose all that apply):

**Applicants will receive higher priority if they propose to use funds for leasing, rental assistance or operations, rather than new construction, acquisition or rehab.*

- ☐ Leasing (project-based or scattered-site)
- ☐ Short- and/or Medium-term Rental Assistance
- ☐ Supportive services (including for Supportive Services Only – Coordinated Entry projects)
- ☐ Operations of transitional housing facility or units

VI. Select project type (choose only one per proposal):

- ☐ Joint Transitional Housing and Rapid Re-Housing
- ☐ Rapid Re-Housing
- ☐ Supportive Services Only – Coordinated Entry

VII. Select if you are applying for a new project or a project that will expand an existing project:

- ☐ New project
- ☐ Expansion project – expansion of a CoC Program-funded renewal project
- ☐ Expansion project – expansion of a non-CoC Program funded project

VIII. Provide a brief overview of your project in one or two paragraphs, including the number of households you propose to serve. If the project is scalable, please describe how the project will differ if funded at minimum, preferred, or maximum CoC funding. If an SSO-Coordinated Entry project, include an overview of how the project will build upon and improve the existing Coordinated Access system.

Project Description

Provide a concise description of the project, including:

- the permanent housing (and transitional housing if proposed as a Joint Transitional and Rapid Re-Housing Project)
- where participants will reside (i.e., location, type, scale, and accessibility to community amenities including public transportation),
- how it is an effective approach to providing permanent housing to the proposed population.

Describe the type and scale of the supportive services that participants will receive.

- How will services be delivered?
- What other services will the project leverage beyond the available permanent housing bonus funds? Focus particularly on those services that will assist participants in: a) obtaining and maintaining permanent housing, b) accessing mainstream resources, c) increasing income through benefits and/or employment and, d) maximizing household ability to live independently.

A. Need and Population Focus

A1. What is the housing gap or need you are meeting with this project?
A1i. Is this a gap or need that is not currently fully met by other community resources? <input type="checkbox"/> Yes <input type="checkbox"/> No
A2. How will your project help to address this housing gap or need?
A3. What population(s) will the project serve? ¹ Select all that apply <input type="checkbox"/> Homeless Youth, <input type="checkbox"/> Domestic Violence survivors, <input type="checkbox"/> Homeless Families with Children, <input type="checkbox"/> Older Adults/Seniors <input type="checkbox"/> Chronic Homeless, <input type="checkbox"/> Homeless Veterans

¹ HUD System Performance Measure 1

- ☐ Transgender/Gender Nonconforming
- ☐ Limited English Proficiency
- ☐ Adults with disabled dependents, and/or
- ☐ Persons of different races and ethnicities, particularly those over-represented in the local population.
- ☐ Other

A4. What are the needs for housing and supportive services of the above group(s) selected that you have identified to be served by this project?

A5. Does the project specifically address the needs of a community of color or LGBTQIA2S+ people of color who are overrepresented in the homeless population?

- ☐ Yes
- ☐ No

A5i. If yes, how so?

B1. Does your organization have a stated commitment to serving racially equitable outcomes? (If your organization is inherently culturally-specific, select Yes.)

- ☐ Yes
- ☐ No

B2. Do / will you have strategies for equity-focused outcomes?

- ☐ Yes, currently have
- ☐ Yes, will have
- ☐ No, do not and will not have

B3. Do / will you collect data to ensure you are meeting your equity-focused outcome goals?

- ☐ Yes, currently collect
- ☐ Yes, will collect
- ☐ No, do not and will not collect

B4. Do / will you have FTE dedicated to racial equity / equity focused on client outcomes?

- ☐ Yes, currently have
- ☐ Yes, will have
- ☐ No, do not and will not have

B5. Please describe your organization's strategy (current and/or future) and capacity for achieving racially equitable outcomes. (If your organization is inherently culturally-specific, please describe your strategies for equity more broadly.)

B6. Describe any barriers to participation in your program faced by persons of color, particularly those represented in the homeless population. (If your organization is inherently culturally-specific, please describe your strategies for barriers to participation for your target population.)

B7. What steps has the project taken (or will it take) to overcome these barriers? (If you are a culturally-specific organization, please describe your strategies for overcoming barriers to your target population(s) participating in your program).

B. Project Approach and Leverage

<p>C. Please describe how the project either aligns housing with other systems (e.g., health, mental health, addiction and recovery, criminal justice or other) and/or expands the community’s capacity to provide integrated services and support to vulnerable populations. Include as much of the following as possible into your response:</p> <p>(1) which systems the program aligns housing with;</p>
<p>C2. (2) how the program will successfully achieve that alignment;</p>
<p>C3. (3) how the program will provide integrated services;</p>
<p>C4. (4) how this integration will support the populations the program serves.</p>
<p>D1. <i>In alignment with Housing First Principles</i>, will applicants be allowed to enter the program without income?</p> <p><input type="checkbox"/> Yes</p> <p><input type="checkbox"/> No</p>
<p>D2. <i>In alignment with Housing First Principles</i>, will applicants be allowed to enter the program even if they aren’t “clean and sober” or “treatment compliant”?</p> <p><input type="checkbox"/> Yes</p> <p><input type="checkbox"/> No</p>
<p>D3. <i>In alignment with Housing First Principles</i>, will applicants be allowed to enter the program even if they have criminal justice system involvement?</p> <p><input type="checkbox"/> Yes</p> <p><input type="checkbox"/> No</p>
<p>D4. <i>In alignment with Housing First Principles</i>, will service and treatment plans be voluntary, such that tenants cannot be evicted for not following through?</p> <p><input type="checkbox"/> Yes</p>

☐ No

D5. Please describe potential barriers to implementing Housing First with the projects target population(s) and strategies for how the project will overcome those barriers.

For more information on the core elements of Housing First, please refer to this USICH brief:
https://www.usich.gov/resources/uploads/asset_library/Housing_First_Checklist_FINAL.pdf

E1. How will the project promote long-term housing placement and stability?

E2. How will the project individually assist each client to obtain the benefits of mainstream health, social, and employment programs for which they are eligible to apply?

E3. How will the project help to increase household income through benefits and/or employment?

F1. How many households will the project permanently house with the proposed funding?

[please provide a number]:

F2. What is the cost-per-household based on the above number and the requesting funding?

[please provide the monetary cost per person: \$/person]:

F3. Describe how this project is considering cost-effectiveness in its design and/or why the proposed cost is necessary.

<p>G1. What barriers to housing access/stability are faced by population project proposes to serve and how will the project address those barriers?</p>
<p>G2. How will this project engage and involve the community being serviced by the project? How will the project be responsive to the unique needs of the proposed population?</p>
<p>H1. Will the project provide culturally-responsive and/or culturally-specific services?</p> <p><input type="checkbox"/> Yes</p> <p><input type="checkbox"/> No</p>
<p>H2. If so, what methods will be used to ensure that services are responsive and/or specific?</p>
<p>H3. How will you work to ensure that your project is inclusive to LGBTQIA2s+ individuals?</p>
<p>I1. Does the applicant organization(s) participate in the CoC generally, or its subcommittees or workgroups?</p> <p><input type="checkbox"/> Yes</p> <p><input type="checkbox"/> No</p> <p>If not, how does the organization(s) involved in implementing the project participate in other community-level efforts or planning processes?</p>

<p>I2. Describe any broader community-level efforts or planning processes to which this project is aligned.</p>
<p>J. Briefly describe sources of match/leverage. What other resources does this project leverage?</p>
<p>K1. Does the project use objective data (or are they willing to use objective data) on how they can improve participant safety? Objective data includes things like focus groups, surveys, or other forms of data that assess participant safety.</p> <ul style="list-style-type: none"> • Yes • No
<p>K2. Please describe the data sources the project will use to improve participant safety.</p> <ul style="list-style-type: none"> • [open-ended]
<p>K3. What strategies will the proposed project utilize to improve safety for DV survivors?</p> <ul style="list-style-type: none"> • [open-ended]

C. Project Readiness and Budget

M. Describe the organization(s) involved, with a brief description of what each will do, past performance that demonstrates capacity and qualifications to serve the proposed population and/or administer the project.

If you are notified by HUD of a grant award in late winter or early spring of 2023, when would the project be ready to proceed? If a construction project, when will you have site control and when is construction scheduled to begin and end?

N. Is the project serving survivors of domestic violence prepared and willing to generate APRs using data from a comparable, non-HMIS database?

☐ Yes

☐ No

Attach your proposed annual budget for the program, using the project budget spreadsheet and your preferred budget. If your minimum and maximum acceptable budgets differ significantly from the preferred budget (or if you would deploy funds significantly differently under the different funding scenarios), you may submit multiple budget forms representing the different scenarios.

Informational only: If applicable, please describe any local funding or resource needed to help make this project successful if awarded by HUD. Particularly for organizations that may not have managed a HUD grant before, please describe potential start-up needs related to developing the infrastructure and capacity necessary to support a HUD grant. While the Joint Office of Homeless Services cannot guarantee additional local funding, it is helpful for us to understand what might be needed. This information will not be used in the selection process but may inform subsequent discussions and planning.

Enter requested budget(s) using the 2022 DV Bonus Project Budget Excel workbook on the “2022 DV Project Budget” Tab. This was included with this solicitation and can be found online at <https://www.multco.us/johs/continuum-care-funding-opportunity>. Additionally, if requesting a Rental Assistance budget, complete the “Rent Assistance Worksheet” Tab, which uses 2022 Fair Market Rents (it will be updated to 2023 at grant agreement – HUD makes these adjustments automatically). HUD requires new project proposals to use this method of calculating the rental assistance budget.