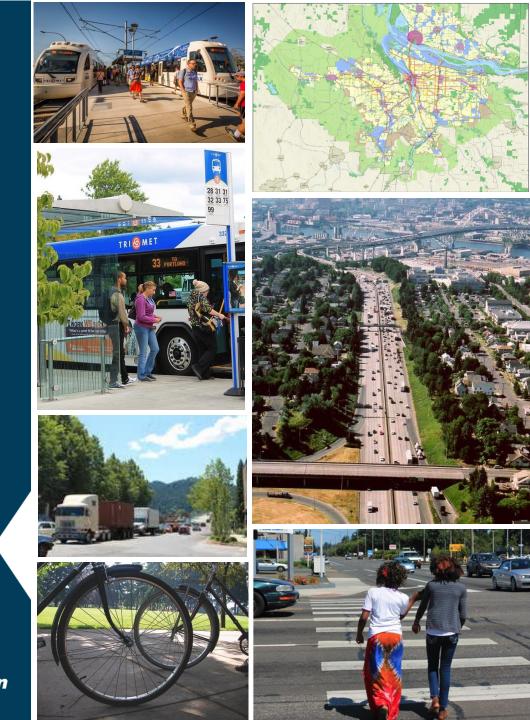
Regional mobility policy update

East Multnomah County Transportation Committee

October 17, 2022



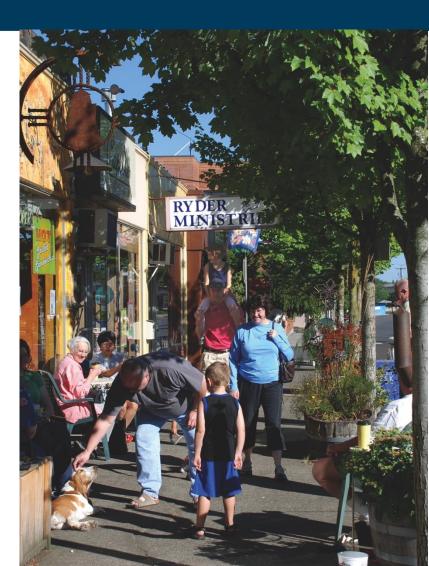


## Today's purpose

Provide update on project and next steps

Seek input on draft mobility policy:

- policy statements
- measures and targets
- implementation action plan



## **Project purpose**

- Update the mobility policy and how we define and measure mobility for the Portland area transportation system
- Recommend amendments to the RTP and Oregon Highway Plan Policy 1F for the Portland area



Visit oregonmetro.gov/mobility

# Applications of the current mobility policy

Planning for the future\*

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*IARGETS* 

STANDARDS

#### Regulating Plan Amendments\*

Mitigating Development Impacts



\*Focus of this effort

Transportation system plans, corridor and area plans, including concept plans to set performance expectations to identify needs as defined in the RTP and Oregon Highway Plan

Zoning changes and land use plan amendments using transportation thresholds defined in the Oregon Highway Plan for state-owned roads and local codes for city- and county-owned roads

#### **Development approval process**

to mitigate traffic impacts using thresholds defined in the OHP and local codes

Operational and road project designs as defined in the 2012 Oregon Highway Design Manual and local codes

# Regional Mobility Policy and Oregon Highway Plan Policy 1F

### **Regional Mobility Policy** (Regional Transportation Plan)

- RTP motor vehicle network, including ODOT highways and city and county arterials
- Applied as targets in system planning only

### Highway Mobility Standards (Oregon Highway Plan Policy 1F)

- ODOT highways only
- Applied as targets in system planning
- Applied as standards in local comprehensive plan amendments

#### Volume to Capacity Ratio Targets for Portland Region

#### (adopted in RTP in 2000 and OHP in 2002)

VOLUME TO CAPACITY RATIO TARGETS INSIDE METRO <sup>A, B</sup>			
Locations		Target	
	1 <sup>st</sup> hour	2 <sup>nd</sup> hour	
Central City	1.1	.99	
Regional Centers			
Town Centers			
Main Streets			
Station Communities			
Corridors	.99	.99	
Industrial Areas			
Intermodal Facilities			
Employment Areas			
Inner Neighborhoods			
Outer Neighborhoods			
I-84 (from I-5 to I-205)	1.1	.99	
I-5 North (from Marquam Bridge to Interstate Bridge)	1.1	.99	
OR 99E (from Lincoln Street to OR 224 Interchange)	1.1	.99	
US 26 (from I-405 to Sylvan Interchange)	1.1	.99	
I-405 <sup>C</sup> (from I-5 South to I-5 North)	1.1	.99	
Other Principal Arterial Routes	.99	.99	
I-205 °			
I-84 (east of I-205) I-5 (Marquam Bridge to Wilsonville) <sup>C</sup>			
OR 217			
US 26 (west of Sylvan)			
US 30			
OR 8 (Murray Blvd to Brookwood Avenue) <sup>C</sup>			
OR 224			
OR 47			
OR 213			
242 <sup>nd</sup> /US 26 in Gresham			
OR 99W			

Table 7: Volume to Capacity Ratio Targets within Portland Metropolitan Region

## Why Now?



#### 2018 Regional Transportation Plan

A blueprint for the future of transportation in the greater Portland region

Adopted December 6, 2018

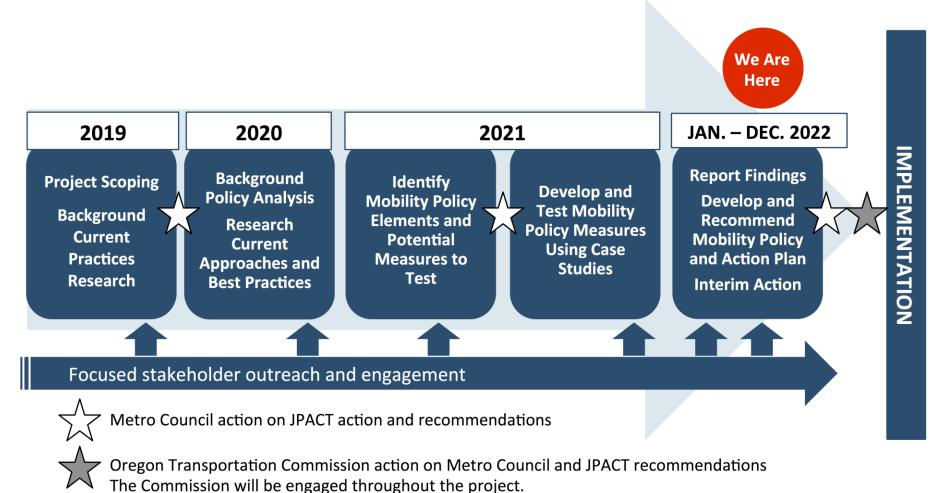
oregonmetro.gov/rtp

ODOT, Metro, cities and counties are increasingly unable to meet current mobility policy

Better align policy with state, regional and community values, goals and desired outcomes:

- Desire to shift focus from vehicles to people, goods and services
- Cannot afford what it would take to meet policy
- Impacts to meet current RTP/OHP congestion targets/standards remain a top concern

## **Project timeline**



7

## 2020-22 Engagement

4 Metro Council briefings

20 briefings and presentations to regional advisory committees and county coordinating committees

- 1 community leaders forum
- 1 freight and goods forum

3 practitioner forums – planners, engineers, modelers

10 TPAC/MTAC workshops



More than

600

participants

## Looking back: 2020 to today

## 2020

- Share research on current policy and measure
- Identify mobility policy elements
- Define universe of potential measures (more than 100)
- Seek feedback on criteria for evaluating and selecting measures

# 2021

- Develop definition of urban mobility
- Seek feedback on mobility policy elements and potential measures for testing in case studies (narrowed from 38 to 17 to 12 measures)

# 2022

- Report case study findings
- Seek feedback on draft mobility policies, measures, targets and how/where to apply them
- Develop implementation action plan

**Vision for urban mobility for the Portland area:** *People and businesses can safely, affordably, and efficiently reach the goods, services, places and opportunities they need to thrive by a variety of seamless and well-connected travel options and services that are welcoming, convenient, comfortable, and reliable.* 



#### Mobility elements

#### Equity

Black, Indigenous and people of color (BIPOC) community members and people with low incomes, youth, older adults, people living with disabilities and other historically marginalized and underserved communities experience equitable mobility.

#### Access

People and businesses can conveniently and affordably reach the goods, services, places and opportunities they need to thrive.

#### Efficiency

People and businesses efficiently use the public's investment in our transportation system to travel where they need to go.

#### Reliability

People and businesses can count on the transportation system to travel where they need to go reliably and in a reasonable amount of time.

#### Safety

People are able to travel safely and comfortably and feel welcome.

#### Options

People and businesses can choose from a variety of seamless and well-connected travel modes and services that easily get them where they need to go.



# DRAFT mobility policies for the Portland region

**Mobility Policy 1** Ensure that the public's land use decisions and investments in the transportation system enhance efficiency in how people and goods travel to where they need to go. **Mobility Policy 2** Provide people and businesses a variety of seamless and well-connected travel modes and services that increase connectivity, increase choices and access to low carbon transportation options so that people and businesses can conveniently and affordably reach the goods, services, places and opportunities they need to thrive. **Mobility Policy 3 Create a reliable transportation system**, one that people and businesses can count on to reach destinations in a predictable and reasonable amount of time. **Mobility Policy 4 Prioritize the safety and comfort of travelers in all modes** when planning and implementing mobility solutions. **Mobility Policy 5 Prioritize investments that ensure** that Black, Indigenous and people of color (BIPOC) community members and people with low incomes, youth, older adults, people living with disabilities and other historically marginalized and underserved communities experience equitable mobility. **Mobility Policy 6** Use mobility **performance measures and targets** for system planning and evaluating the impacts of plan amendments including Vehicle Miles Travelled (VMT) per capita for homebased trips and VMT/employee for commute trips to/from work, hours of congestion on the

throughways, and system completeness.



# DRAFT mobility policy performance measures and targets

Measure	Target	Expected Mobility Outcomes
VMT/Capita for home-based trips and VMT/Employee for commute trips to/from work	Achieve VMT/capita reductions required by OAR 660 Division 44 (GHG Reduction Rule)	Land Use Efficiency Land use patterns that are more efficient to serve because they reduce the need to drive and are supportive of travel options.
System Completeness (all modes, TDM and TSMO)	Complete the "planned" network and system for walking, biking, transit, vehicles, freight and implement strategies for managing the transportation system and travel demand	<b>Complete Multi-Modal Networks</b> Travel options and connectivity allow people to reliably and safely walk, bike, drive, and take transit to get where they need to go.
Hours of Congestion (throughways only based on average travel speed)	Increase miles of the throughway system that operate with 4 or fewer hours of congestion per day based on a speed of 35 mph.	<b>Reliability</b> Safe, efficient and reliable travel speeds for people, goods, and services.

## Looking ahead: next 3 months

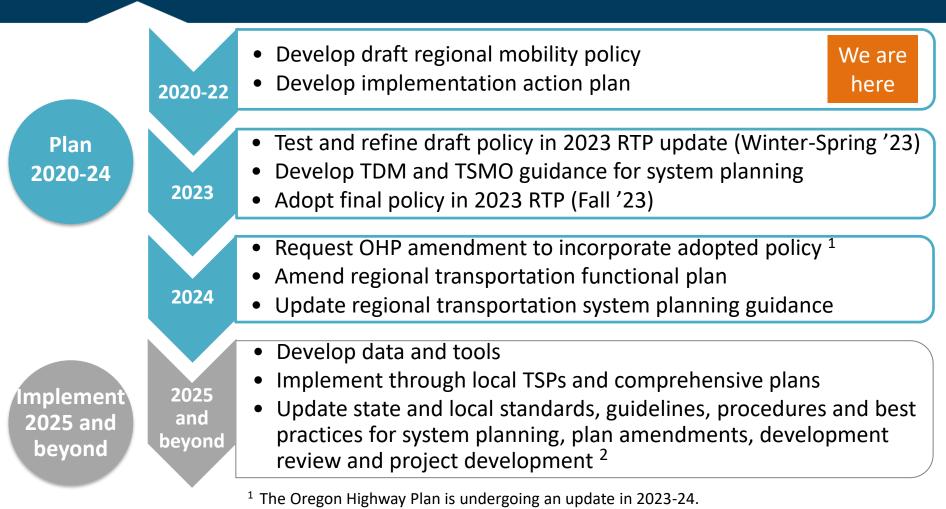
- 10/18/22 Metro Council discussion and feedback
- 10/20/22 JPACT discussion and feedback
- 11/4/22 TPAC recommendation to JPACT to test and refine the draft policy and measures in the 2023 RTP update
- 11/17/22 JPACT considers action on TPAC recommendation
- 12/1/22 Metro Council considers action on JPACT recommendation to test and refine the draft policy and measures in the 2023 RTP update

Learn more at:

oregonmetro.gov/mobility



## Where are we headed?



<sup>2</sup> ODOT and DLCD are updating state guidelines, procedures and other tools in 2022-23 to support Climate-Friendly and Equitable Communities (CFEC) implementation.

## **Questions and discussion**

Do you have feedback on:

- Draft mobility policy statements?
- Proposed performance measures and targets?
- Overall timing of proposed implementation actions? Anything missing?

## Thank you!

## Kim Ellis, Metro

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## **Glen Bolen, ODOT**

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# RTP defines the vision for a complete and connected system

## 🛱 Metro

#### 2018 Regional Transportation Plan

The Regional Transportation Plan is a blueprint to guide investments for all forms of travel – motor vehicle, transit, bicycle and walking – and the movement of goods and freight throughout the Portland metropolitan region. The plan identifies current and future transportation needs, investments needed to meet those needs and what funds the region expects to have available to over the next 25 years.

#### Pedestrian

- 至 Pedestrian Parkway
- Regional Pedestrian Corridor

#### Motor Vehicle

- Throughway
- 📚 Major Arterial
- 😁 Minor Arterial
- Arterial Outside UGB

#### Transit

- ∽ Light Rail Transit
- ≍ Commuter Rail
- 📚 Streetcar
- ---- HCT In Progress
- ---- Future HCT
- Intercity High Speed Rail
- ---- Enhanced Transit Connector
- Frequent Bus
- ∽ Regional Bus
- Bus Service Outside MPA
- Major Bus Stop
- Transit Center
- 🌞 Air Terminal
- Bus Station

#### Regional Design

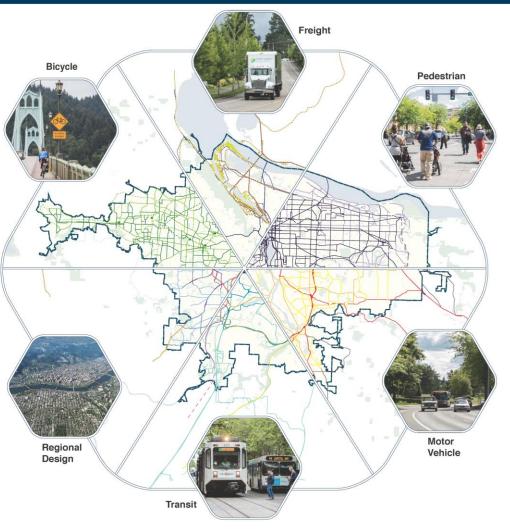
- Highway
  - Highway
- Regional Boulevard Regional Street
- Community Boulevard
- Community Street
- Industrial Street

#### Bicycle

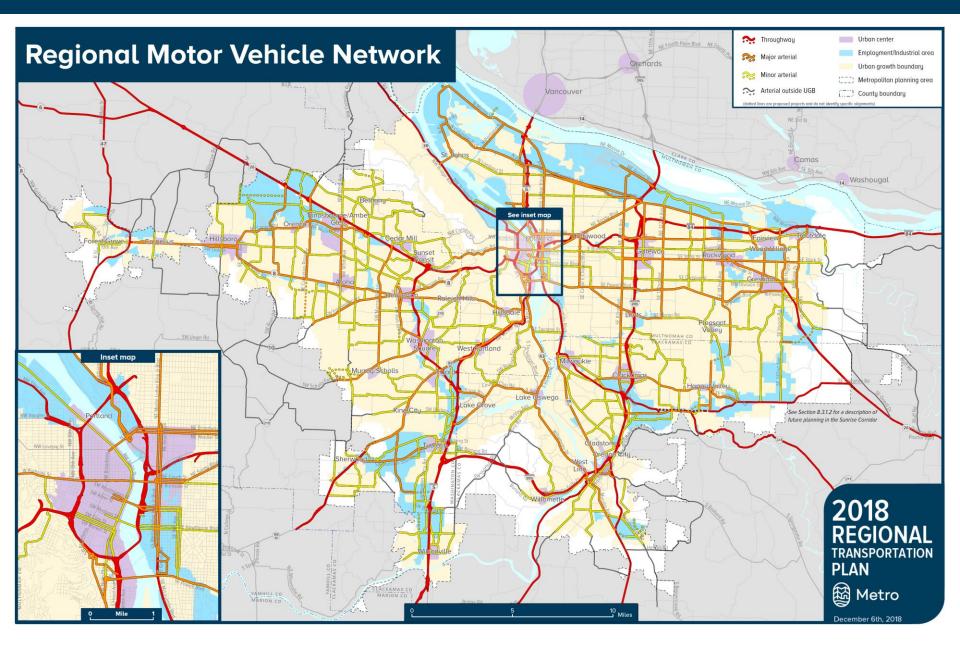
- 😁 Bicycle Parkway
- 😁 Regional Bikeway
- Bike Transit Facility

#### Freight

- Main Rail Lines
- Branch Rail Lines
- Main Roadway Routes
- Roadway Connectors
- Fisiality Connectors
- Freight Routes Outside MPA Boundary
  Regional Intermodal Connectors
- Marine Facilities
- Rail Yards
- nal
  - Metropolitan Planning Area



Dashed lines represent future plans and not specific alignments. Bus route geometry is based on modeled networks and may not be geometrically accurate



## What's different

### **Current policy**

Focus on vehicle travel

Primary objective: vehicle flow and capacity

Rush hour commute travel

Focus on vehicles

Limited impact assessment Relies on existing data and tools

### **Updated policy**

Focus on people and goods

Primary objectives: reliability, safe and complete system

All travel, throughout the day

Focus on integrated, highlyconnected multimodal networks

Systematic evaluation of impacts

Likely to direct new data and tools