

## **Executive Summary**

### **AP-05 Executive Summary - 91.200(c), 91.220(b)**

#### **1. Introduction**

The Consolidated Plan is a required plan document that all jurisdictions that receive HUD federal funds are required to produce. This document is the third Annual Action Plan for FY 2023-24 tied to the Consolidated Plan for the Portland Consortium for the five-year period covering 2021-25. The 2021-2025 Consolidated Plan was approved by HUD in August 2021. The Annual Action Plan provides details on how the recipients of the federal funds intend to allocate the funding that is received. The Portland Consortium consists of the City of Portland (Lead), City of Gresham and Multnomah County (representing the unincorporated portions and smaller cities within its boundaries). For Program Year 2023, the CDBG entitlement amount for Multnomah County is \$314,157.00. Multnomah County's 2023-24 Annual Action Plan period is July 1, 2023 through June 30, 2024; and details the County's plans for CDBG entitlement funding. County HOME funds are detailed in the City of Portland's plan, but we will reference HOME funded projects in the narrative pieces of the plan wherever applicable. This annual action plan establishes local priorities, consistent with national objectives and priorities established by the US Department of Housing and Urban Development (HUD), to utilize funds allocated by the Community Development Block Grant (CDBG), the HOME Investment Partnership Program (HOME), Housing Opportunities for Persons with AIDS (HOPWA) and the Emergency Solution Grant (ESG). Over the five-year period covered by the 2021-25, Consolidated Plan over \$75 million is expected to be available through these programs, including allocations and program income.

Following are the relevant programs and the associated national objectives:

- CDBG Program Objectives: Provide decent housing; Create suitable living environments; Expand economic opportunity
- HOME Program Objectives: Expand the supply of decent, safe, sanitary, and affordable housing.
- ESG Program Objective: Reduce and prevent homelessness.
- HOPWA Program Objective: Provide housing for persons with HIV/AIDS.



Multnomah County has an intergovernmental agreement with the City of Gresham to further support homebuyer assistance using HOME funds, which are included in Portland's Con Plan as the Consortium Lead.

## **Consortium Need #2**

Basic services & homeless prevention/intervention: There is a pressing need in the community to prevent and reduce homelessness and increasing stability for all residents. Projects accomplishing this goal include interventions across a broad spectrum, such as: supportive and emergency services, transitional housing, shelters, homelessness prevention through service interventions, Housing First models, Fair Housing enforcement and education, cultural and population appropriate program delivery and activities to increase self-sufficiency, e.g., job training, employment readiness and education.

Associated Goal: Reduce and prevent homelessness, including mitigating the overrepresentation of Black, Indigenous, and People of Color experiencing housing instability.

2023-24 Action Plan Goals: Public service activities to benefit 137 individuals. (changed from 139)

Rapid Rehousing will be funded using HOME-ARP funds, which are included in Portland's Con Plan as the Consortium Lead. All HOME ARP funds are intended specifically to mitigate the impacts of COVID-19 on homeless individuals and those at risk of becoming homeless.

## **Consortium Need #3**

Community and economic development: The community needs improvements to area infrastructure, facilities, economic opportunities, and economic development. Programs to improve employment outcomes and household economic stability include employment training, referral and self-sufficiency and economic enhancement programs. Projects will also support micro-enterprises and business development, as well as, public facilities, parks, and transportation improvements.

Associated Goal: Improve livability and promote economic development in low and moderate-income areas by investing in community infrastructure, employment training and anti-poverty strategies for area residents.

2023-24 Action Plan Goals: Public Improvements- 97 individuals; Supportive Services- Job readiness training- 36 individuals.

## **3. Evaluation of past performance**

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Portland, the City of Gresham and Multnomah County have made significant progress over the years in meeting needs despite the hurdles presented by the COVID-19 pandemic. The

organizational structure includes coordination between departments within the Consortium jurisdictions, as well as coordination with agencies outside the Consortium, including Metro and Home Forward. The Consortium planning efforts create efficiencies in performance and delivery in spite of dwindling resources. Collaborative county-wide planning efforts include targeting the need for housing, building a suitable living environment through services and infrastructure, and fostering a system and improvements to spur economic development. In addition to a regional approach to projects and programs, area residents have supported increasing local resources to address the affordable housing crisis in the form of housing bond measures, general funds, and fees. Additionally, Portland, Gresham and Multnomah County have strong regional planning efforts, including the Continuum of Care and A Home For Everyone that focus on alleviating the sufferings faced by populations experiencing homelessness. This combination of collaboration and local resources have helped the Consortium to actively address the affordable housing and economic prosperity needs of the community. Given the performance period includes the year 2022 it is important to note the impact that the COVID-19 pandemic has had on the jurisdictions. Since March 2020 to date, the Consortium has continued to fund projects and address the immediate needs of the area residents in ways that can ensure safe but effective and efficient provision of services. For many activities, the need to switch to remote services or limit in-person services was also a hardship for service providers causing delays in providing services. The Consortium is absolutely committed to addressing the emerging and existing needs of the no and low-income residents of the community. Additionally, the Consortium prioritizes furthering racial equity for the Black, Indigenous and People of Color (BIPOC) residents. Support in native languages is provided through a culturally specific sub recipient and provision of materials in multiple languages by other subrecipients. Multnomah County will continue to focus on existing goals and objectives with its subrecipients:

- Increase access to affordable housing
- Support housing rehabilitation for vulnerable households
- Maintain existing housing for tenants
- Increase tenant advocacy, empowerment and education
- Provide improvements in deficient neighborhoods
- Correct accessibility deficiencies in public facilities
- Support social services for vulnerable populations
- Support training, prevention, and education programs
- Support Covid-19 response efforts

#### **4. Summary of Citizen Participation Process and consultation process**

Summary from citizen participation section of plan.

This Consolidated Plan is being prepared in the midst of an ongoing pandemic. Consequently, the Consortium has relied on virtual hearings and on-line surveys for soliciting public comments. Additionally, the Consortium makes available around the year 'Comment Card' to submit comments for public input. Outreach for all virtual hearings involved a significantly increased effort to obtain public input by translating all flyers to English and Spanish, the top 2 most spoken languages in Multnomah County.

Further, the Gresham & Multnomah County consultation survey was translated into four different safe harbor languages: Spanish, Simplified Chinese, Russian and Vietnamese based on the Consortium language access guidance. Similarly, the Consortium has relayed on over the phone consultations, inputs from multiple task forces convened to address the needs created by the public health emergencies and a tailored "Consultant Survey".

2023 Community Need Hearings - The City of Gresham and Multnomah County conducted a joint Zoom Community Needs Hearing on November 16, 2022 to solicit public input. This hearing was directed to all residents of Gresham and East County as a whole, with translators and accommodations available if requested in advance. The hearing consisted of attendees from the community, subrecipients in support and other non-profit agencies.

Attendees participated in a group discussion to share their experiences in the community with City and County staff. Facilitators asked a series of questions to gather input and took notes to accurately record and summarize the groups' discussions. Following the discussion polls were used to determine participants' priorities. Overall, 13 individuals participated in the discussion. Attendees participated in a group discussion to share their experiences in the community with City and County staff. Facilitators asked a series of questions to gather input and took notes to accurately record and summarize the groups' discussions. Following the discussion, polls were used to determine participants' priorities. Overall, 13 individuals participated in the discussion and 11 participated in the polls. Attendees included local service providers, representatives from community organizations and other community members.

A joint public notice for the meeting was posted in the Gresham Outlook on October 14th, 2022. These public notices were translated in English and Spanish. All sub recipients received the flyers to share with their agency and interested clients. Attendees were encouraged to fill out the comment card to provide further feedback or share with their clients if they were unable to attend.

Third-Year Action Plans for FY 2023-2024 Public Meetings - Multnomah County will hold its public hearing on April 27, 2023. The public comment period for the Annual Action Plan-Draft will be from April 19, 2023, through May 19, 2023. A public hearing meeting and public comment was published in the Gresham Outlook on April 18, 2023 by Multnomah County. Any comments received by Multnomah County during the (30) day comment period will be implemented in this report. In accordance with the HUD's Citizen Participation Plan (CPP), and in advance of the public comment period, the County published a summary of the proposed (draft) AAP on the Multnomah County website. The City of Gresham held its public hearings for their 2023-24 Annual Action Plan on May 3, 2023 and Gresham City Council reviewed and approved the plan at a public meeting on June 6, 2023. The City of Portland will be conducting their public hearings in the next 2 months as dates are tentative. Hearing notes from Multnomah County's April 27, 2023 hearing will be attached to this report.

## **5. Summary of public comments**

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

The Consortium makes a concerted effort to solicit public comments through needs hearing, public review of Consolidated Plan draft, regular forums like area oversight and/or advisory bodies and city council/ county board budget hearings and approval processes. The ongoing COVID-19 pandemic has forced the Consortium to hold virtual hearings and electronic or written submission of comments from the public.

Comments from the Community Need Hearing on November 3th were varied, however the majority of comments were focused on housing needs (affordable housing and barriers to having a choice of housing ), the need for additional community services, the lack of economic opportunities and job availability in the area, and concern for necessary infrastructure improvements. Overall participants agreed that housing with wraparound services to assist families in all areas where they're struggling are crucial to ending houselessness and poverty.

Regardless of the revision to mode of citizen participation/public comments, the majority of public comments have been about hardships imposed by the public health emergency, the plight of the population experiencing homelessness, continued lack of affordable housing options of all types and in all locations throughout Multnomah County. Notes from the Community Needs Hearing and public notice attached.

## **6. Summary of comments or views not accepted and the reasons for not accepting them**

All comments via public hearing, surveys and online submissions have been accepted by the jurisdiction and incorporated in the Action Plan.

## **7. Summary**

This 2023 Action Plan provides a detailed list and description of the activities which will be conducted with the CDBG entitlement in Multnomah County for the 2023 program year, July 1, 2023 through June 30, 2024. All funding will be utilized to implement strategies and goals in the Consortiums 2021-2025 Five-Year Consolidated Plan.

A preliminary draft of Multnomah County's 2023-24 Annual Action Plan was made available on April 19, 2023. The Consortia has made every effort to extend opportunities to the public at large and to area service providers to comment and provide inputs for this Annual Action Plan. Besides the survey, a fall virtual Needs Hearing was held in November 2022 and Plan Hearings were held in April 2023 with the approval of the Public Advisory Board members. The draft of the Annual Action Plan was noticed in the area dailies advertising a 30-day public comment period extending from May 19, 2023 – June 19, 2023.

In summary the following feedback/engagement opportunities were offered:

- Fall Community Needs Hearing (Gresham & Multnomah County)- Nov 16, 2022
- Community Survey/Comment Card- November 2022 – June 2023
- Publication of Action Plan Draft- April 19, 2023 through May 19, 2023
- Multnomah County Con Plan Public Hearing (CDBG Policy Advisory Board)- April 27, 2023

## PR-05 Lead & Responsible Agencies - 91.200(b)

### 1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role		Name	Department/Agency
Lead Agency		MULTNOMAH COUNTY	
CDBG Administrator	MULTNOMAH COUNTY	County Human Services, Youth & Family Services Div	

**Table 1 – Responsible Agencies**

### Narrative

As the designated lead agency for the CSBG Consolidated Plan, Portland Housing Bureau (PHB) coordinates and collaborates with the jurisdictional partners for plan preparation and relevant administrative tasks. Portland is also the Consortium lead in the HOME grant; and handles the allocation among consortium partners and administration of HOME Funds. Multnomah County currently has an intergovernmental agreement with the City of Gresham to partner the County's HOME allocation with Gresham's to leverage resources to support increasing and preserving affordable housing for East County residents.

Each of the three jurisdictional partners get their own CDBG entitlement funds and hence allocate and administer respective allocations independently, but in close coordination with each other. The HOPWA and ESG funds are received by Portland and PHB assumes program administration lead. Since the creation of the Joint Office of Homeless Services (JOHS) in 2016, a joint city-county agency, much of the HOPWA and ESG funds are passed on to this specialized agency for program implementation.

### Consolidated Plan Public Contact Information



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## **AP-10 Consultation - 91.100, 91.200(b), 91.215(l)**

### **1. Introduction**

This section outlines consultations with public and private agencies that provide housing, social and economic development services through State and local health and child welfare agencies, adjacent governments, HOPWA grantees, the public housing agency, Continuum of Care grantees, Emergency Solution Grant grantees, and public and private agencies concerning housing, and related social programs for homeless, victims of violence, unemployed and publicly funded institutions and systems of care that may discharge persons into homelessness, such as health-care facilities, mental health facilities, foster care, and corrections programs. The Portland Consortium includes representatives from the City of Portland, the City of Gresham, and Multnomah County. They participate in regional planning efforts concerning all aspects of needs and opportunities covered by this Consolidated Plan, including economic development, transportation, public services, special needs, homelessness, and housing. Needs far exceed resources, so the Consortium members have worked together to make decisions and set long-term priorities. Coordination within the jurisdictions also consisted of input and review from the Portland Housing Advisory Commission, the Fair Housing Advocacy Committee, Renter Services Commission, the City of Gresham Community Development and Housing Subcommittee and the Multnomah County Policy Advisory Board. The preparation of this report was also coordinated with Home Forward, Joint Office of Homeless Services (JOHS), Prosper Portland, area housing service providers, area non-profits, and other stakeholders. Their comments and input are reflected in discussions throughout the Consolidated Plan.

The County engages with broadband providers, residents, county programs, elected officials and other jurisdictions to identify and address broadband access gaps. This work is coordinated by a Multnomah County Digital Access Coordinator who was consulted about needs and strategies for the 2023 Annual Action Plan. CDBG staff also attend a regional Digital Equity Roundtable to champion equitable statewide access and adoption of broadband services.

This report is being prepared during the COVID 19 Pandemic period that started in March 2020 and is still ongoing in Summer 2023. Consequently, much of the consultation occurred through surveys, request for participation in hybrid hearings, and regular email consultations.

**Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).**

Representatives of the Consortium of the City of Portland, City of Gresham and Multnomah County participate in regional planning efforts concerning all aspects of needs and opportunities covered by this

Annual Action Plan as well as the 2021-25 Consolidated Plan, including housing, public services, homelessness, special needs, economic development, and transportation. Significant resources are jointly planned and administered for homelessness prevention, emergency housing and supportive services. Coordination efforts and planning processes are reflected in discussions throughout this annual plan. In preparing the Consolidated Plan, the Consortium consulted with other public and private agencies that provide assisted housing, health services and social services (including those focusing on services to children, elderly persons, persons with disabilities, persons with HIV/AIDS and their families and homeless persons).

These consultations occurred in the course of regularly-occurring meetings of the Portland Housing Advisory Commission, A Home For Everyone Coordinating Board, the Fair Housing Advocacy Committee, renter Services Commission, the City of Gresham Community Development and Housing Subcommittee and the Multnomah County Policy Advisory Board. Consultations occurred with both housing and service providers and several culturally specific providers in the area. The Consortium was awarded CARES Act funding and as part of implementing programs for COVID-19 relief, consultations included brainstorming strategies with stakeholder groups for both immediate response and long-term recovery. At these sessions, along with CARES funding, feedback was sought for priorities and strategies for HUD entitlement funds as well.

The Consortium also consulted and sought narratives for relevant sections on public housing from Home Forward, Portland area's Public Housing Authority. Similarly, for sections that deal with homelessness issues and special needs issues, the Consortium worked closely with relevant staff at the Joint Office of Homeless Services (JOHS), the City-County Agency that is in charge of providing services for the population experiencing homelessness and also manages HOPWA contracts.

**Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.**

All three of our Consolidated Plan jurisdictions (Portland, Multnomah County, and Gresham) are represented on the Continuum of Care (CoC) Board (meets monthly) and its Executive Committee (meets quarterly.) The CoC coordinates with Consolidated Plan jurisdictions through meetings, calls and emails, to organize needs and Action Plan hearings and subcommittee to work on strategic planning, outreach, evaluation and system coordination. All of the jurisdictions support the Continuum's priorities focusing on the needs of the most vulnerable populations including chronically homeless persons, unaccompanied youth, families with children, and veterans, among others. The CoC is part of a coordinated effort called "A Home for Everyone." The A Home for Everyone Plan calls for assessment and rapid placement in appropriate housing, reducing vulnerability and increasing stability.

CoC goals from the Consortium local homelessness plan align with our Consolidated Plan. Under the 2021-2025 Consolidated Plan, this primarily comes through coordination between the CoC needs assessments and strategic plan and the Consolidated Plan priority need #2 (Need for basic services and homelessness prevention and intervention) and goal #2 (Reduce homelessness and increase stability), though each of the Consolidated Plan priority needs and goals also aligns with CoC effort (especially those related to affordable housing production and preservation and economic opportunity). The CoC works with all three jurisdictions to engage consumers, neighborhoods and public agencies providing housing, health and social services (including health care agencies and the public housing authority.) The CoC specifically looks at the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness. The CoC is working on a single point of entry system, it has been successful at addressing veteran homelessness, and the CoC is using its experience to address other special need homeless populations.

**Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS**

The Portland Consortium works closely with the Collaborative Applicant of the Continuum of Care planning for allocation and use of Emergency Solutions Grant (ESG) funds. ESG policies and procedures were created and are updated periodically in cooperation with the Consortium. Guidelines ensure that ESG sub-recipients are operating programs consistently across eligible activities. Performance is reviewed by all three entities. The Collaborative Applicant (City of Portland) is also the HMIS lead and works closely with Multnomah County to maximize use of HMIS resources and to draw data for reports on project performance and program outcomes.

The CoC actively solicits and integrates ESG recipient participation in planning, evaluation & reporting. The Portland Housing Bureau (PHB) staffs the CoC Board and is also an ESG grantee and lead agency for the CoC and Portland Consolidated Plan. The CoC gathers input from ESG recipients through subcommittees, including the data & evaluation subcommittee, to assess needs and guide ESG funding decisions to more effectively end homelessness. Our CoC currently directs ESG to expand capacity of the regional Short Term Rent Assistance program and operate emergency shelter closely aligned with locally- and CoC-funded housing resources. PHB monitors ESG recipients and evaluates project performance using CoC-developed housing placement outcomes collected in the regional homeless management information system (HMIS). Data is analyzed from project-level outcomes, system-wide point-in-time counts of homelessness and HMIS reports and ESG recipient feedback, and ESG-specific policies and procedures are included in the CoC's adopted HMIS policies and procedures. The CoC's data

& evaluation subcommittee evaluates outcomes to provide direction for project- and system-level performance improvements.

The responsibility for implementing the Plan will rest with the Portland Housing Bureau, Gresham's Community Development Department, Multnomah County Department of Human Services and Home Forward. However, implementation cannot proceed without the involvement and support of several public and private agencies. The following list describes the various institutions, businesses and agencies responsible for the delivery of housing and economic opportunity services in the region. Each description of a product and market segment is not intended to be a complete account of activities for each entity.

## **2. Agencies, groups, organizations and others who participated in the process and consultations**

**Table 2 – Agencies, groups, organizations who participated**

1	<b>Agency/Group/Organization</b>	CITY OF PORTLAND / BHCD
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Service-Fair Housing Other government - Local Community Development
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	City of Portland is the Consortium lead and works closely with the Consortium partners on all aspects for the Consolidated Plan and Action Plans.

2	<b>Agency/Group/Organization</b>	COMMUNITY ENERGY PROJECT INC
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Education Regional organization
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	
3	<b>Agency/Group/Organization</b>	HUMAN SOLUTIONS, INC.
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims

4	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Consulted through regular partnerships, surveys, and public meetings.
	<b>Agency/Group/Organization</b>	El Programa Hispano Catolico
4	<b>Agency/Group/Organization Type</b>	Services - Housing Services-Children Services-Elderly Persons Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Services - Victims
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy



	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Consulted through regular partnerships, surveys, and public meetings.
5	<b>Agency/Group/Organization</b>	FAIR HOUSING COUNCIL OF OREGON
	<b>Agency/Group/Organization Type</b>	Housing Service-Fair Housing
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Public Housing Needs Non-Homeless Special Needs
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Multnomah County staff attends quarterly FHAC meetings to discuss strategies to assist the homeless population and affordable housing efforts. FHCO also has a representative on the Consortium's Fair Housing Advocacy Committee, along with representatives from each jurisdiction.
6	<b>Agency/Group/Organization</b>	UNLIMITED CHOICES INC.
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Elderly Persons Services-Persons with Disabilities
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Non-Homeless Special Needs Market Analysis Anti-poverty Strategy

	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Consulted through regular partnerships, meetings, and surveys.
7	<b>Agency/Group/Organization</b>	COMMUNITY ALLIANCE OF TENANTS
	<b>Agency/Group/Organization Type</b>	Services - Housing Service-Fair Housing Services - Victims
	<b>What section of the Plan was addressed by Consultation?</b>	Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	This agency was consulted as a sub-recipient through regular meetings and notices. CAT is an important provider of education and advocacy for tenants to prevent eviction and ensure house habitability. CAT provides Fair Housing information to tenants.
8	<b>Agency/Group/Organization</b>	City of Fairview
	<b>Agency/Group/Organization Type</b>	Other government - Local
	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City of Fairview's planning documents related to economic development, parks, and housing were reviewed as part of the 2022-23 Community Needs assessment.
9	<b>Agency/Group/Organization</b>	City of Wood Village
	<b>Agency/Group/Organization Type</b>	Other government - Local

	<b>What section of the Plan was addressed by Consultation?</b>	Economic Development
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	The City of Wood Village's planning documents related to economic development, parks, and housing were reviewed as part of the 2021-22 Community Needs assessment.
10	<b>Agency/Group/Organization</b>	MULTNOMAH COUNTY
	<b>Agency/Group/Organization Type</b>	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Services - Narrowing the Digital Divide Health Agency Child Welfare Agency Publicly Funded Institution/System of Care Other government - County

<p><b>What section of the Plan was addressed by Consultation?</b></p>	<p>Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs HOPWA Strategy Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy Broadband Needs</p>
<p><b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b></p>	<p>Multnomah County's CDBG program receives reports and program information from all county departments regarding community needs. Multnomah County offers social, medical, and housing services to a variety of population groups, including homeless households, disabled persons, veterans, older adults, and those with mental health challenges. Multnomah County Department of Community Justice (DCJ) provides social and housing services to individuals who are on parole/probation and those who are leaving the justice system. DCJ staff offered input to the development of the 2021-25 Consolidate Plan. DCJ staff also are consulted on population's housing needs by the Joint Office on Homelessness Services (JOHS). Non-profit and business organizations are notified about the work of the JOHS. There is an on-going outreach efforts with the Portland Business Alliance to address homelessness issues in downtown Portland.</p>

11	<b>Agency/Group/Organization</b>	GRESHAM
	<b>Agency/Group/Organization Type</b>	Other government - Local Regional organization Planning organization Community Development Financial Institution
	<b>What section of the Plan was addressed by Consultation?</b>	Housing Need Assessment Market Analysis Economic Development Anti-poverty Strategy
	<b>Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?</b>	Consulted through regular partnerships, meetings and plans.

**Identify any Agency Types not consulted and provide rationale for not consulting**

No agency was excluded during this consultation by Multnomah County or the Consortium. Staff worked thoroughly to ensure advance publication of meetings and other opportunities to contribute.

**Other local/regional/state/federal planning efforts considered when preparing the Plan**

<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
Continuum of Care	Joint Office of Homelessness Services	The Continuum of Care works to alleviate the impact of homelessness in the community through the cooperation and collaboration of social service providers. This effort aligns with the Strategic Annual Action Plan.

<b>Name of Plan</b>	<b>Lead Organization</b>	<b>How do the goals of your Strategic Plan overlap with the goals of each plan?</b>
Analysis of Impediments to Fair Housing	Portland Consortium	Affordable housing choice (Need); Increase and preserve affordable housing choice (Goal)Basic services & homeless prevention/intervention (Need); Reduce homelessness and increase stability (Goal)Community and economic development (Need); Infrastructure, facilities, economic opportunity (Goal)
A Home for Everyone; A Comprehensive Plan	Multnomah County	Basic services & homeless prevention/intervention (Need); Reduce homelessness and increase stability in those at risk. (Goal)

**Table 3 - Other local / regional / federal planning efforts**

## **Narrative**

The Consortium contacted every type of agency required. No agency types were excluded from the survey and hearing invitations.

## **AP-12 Participation - 91.401, 91.105, 91.200(c)**

### **1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting**

Citizen Participation was encouraged through two Need Hearings, three jurisdiction Action Plan hearings, the Portland budget hearing and a Gresham City Council and service provider consultations. For the Need Hearings special attention was given to making the hearing accessible and known by non-English speaking citizens. All of the events were advertised in the Portland Tribune and/or Gresham Outlook, newsletters, email lists and on the jurisdiction webpages. Citizen participation was also encouraged through surveys and comment cards. Gresham and Multnomah County's online survey was available in English and Spanish and comment cards were translated into Spanish, Simplified Chinese, Russian and Vietnamese to encourage participation from diverse members of the community. See attachments for affidavits of public notices.

The Fall Needs Hearing on November 16, 2022 helped the Consortium develop a list of needs and the needs raised by the community were then categorized into relevant groupings. This organized list of needs was then matched against the current Consolidated Plan (2021-2025) goals to see if there was any gap. Based on this exercise, it was clear that the current goals captured the needs very well.

The highest priority need identified is homelessness prevention. Homelessness being a persistent problem in the metro region and there is a high need for services that help people out of homelessness. The area lacks houseless services for youth and families to meet their everyday needs. Along the lines of affordable housing, eviction prevention and high rents concerns were raised, attendees requested more services that prevent homelessness as eviction moratoriums have expired, and rent is increasing rapidly by landlords. As well, as more legal services to prevent unfair evictions and programs that help alleviate the rent burden are a high need. New affordable housing development takes too long and wait lists for housing vouchers can take years before a household is approved for assistance. While many residents of East County are struggling to pay high rents while also covering other essentials such as utilities and food. High inflation has worsened these issues and inclement weather puts lower-income households at-risk when they cannot afford high heating or cooling bills and are more likely to live in older units without adequate insulation. Attendees raised the lack of economic opportunities and jobs, especially living wage jobs making it harder for East County residents to meet their basic human needs.

The second priority need identified is lack of affordable housing. The issues also included high move-in costs, the stigma around multi-family or low-income housing. Housing assistance needs to include funding for ongoing supportive services for residents, especially residents with children

were also raised. As well as fair housing services, the Fair Housing Council of Oregon provides assistance to residents of Multnomah County, but many residents don't know their services are available.

**Finally, economic opportunity can in as the third priority.**

Finally, concerns over necessary infrastructure improvements were ranked. These included creating improvements that make neighborhoods like Rockwood more walkable could help new and existing businesses get more foot traffic. It was highlighted that East County holds roads that need paved and adding infrastructure that improves safety for bikes and pedestrians is a high need. Pedestrian and bike infrastructure was also a concern, adding infrastructure that improves safety for bikes and pedestrians is a high need in East County. Participants mentioned reconnecting North and South Rockwood with an overpass for bikes and pedestrians, adding islands on busy streets, especially near apartment complexes where residents are more likely to use public transportation to commute, and improvements on main arterial or collector streets, such as 182<sup>nd</sup> Ave.

However, it was also clear that racial disparities needed to be further highlighted and emphasized as part of the goal setting. Consequently, the goals were revised to reflect the Consortium's commitment to further racial equity and also to enhance service delivery to the area BIPOC community. Service providers consulted included those who provide culturally specific services and services tailored to the needs of BIPOC residents, immigrants, refugees, people with disabilities, houseless individuals and families and other marginalized groups.

It's worth noting participants was the need for additional community services such as the existing parks in the area lacking funding for programming to connect the community to activities and resources.

The public involvement process is contained in the Citizen Participation Plan (CPP). The CPP was adopted in the 2021-2025 Consolidated Plan. The public participation process for the Annual Action Plan follows the CPP guidelines. The current CPP is an exhibit of the current five-year Consolidated Plan and will guide the future public participation processes.



## Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
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1	Public Meeting	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish, Russian, Vietnamese, and others</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>November 16, 2022</p> <p>Community Needs Hearing: 15 community stakeholders, 2 Gresham City Councilors and 4 jurisdictional staff attended the Multnomah County and City of Gresham needs hearing.</p>	<p>Needs and priorities included:</p> <p>Need of community center, sustainable social services; Job Training and Vocational Programs, Mental Health and Addiction Services, Financial Education, Food Assistance, Nutrition, Healthy Lifestyle Education, emergency weather hubs, Affordable Broadband,</p>	All comments accepted.	
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				Eviction Prevention & Tenant Advocacy, Equitable Housing, Free & Affordable Childcare: Sidewalks and safe crosswalks; culturally-specific mental health services; tenant rights education; credit repair and assistance; job skills development paired with rent assistance; address digital		
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
				divide; micro-enterprise technical assistance; subsidized childcare and affordable housing.		

2	Online Survey and Online Comment Card	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish, Simplified Chinese, Vietnamese, Russian</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>Community Needs Survey and Comment Card, November 2022 to June 2023. The comment card was available as an online survey and a fillable PDF that could be completed via computer and emailed or printed and mailed into the jurisdictions. Information on how to comment with links to the City's website and online surveys were</p>	<p>Key issues mentioned included housing needs such as the lack of affordable housing, need for rent and utility assistance and need for rehab programs that keep low-income households, particularly seniors and disabled residents, housed. Respondents also described a need for more services and</p>	All comments were accepted.	<a href="http://www.surveymonkey.com/r/conplancomments">www.surveymonkey.com/r/conplancomments</a>
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			provided to the Community Revitalization contact list, which includes subrecipients, local non-profits and other stakeholders who has expressed interest in the Annual Action Plan.	programs that address uselessness including shelters that are integrated throughout the community, legal and organized camping sites for houseless individuals and access to safe and sanitary restrooms. The need for living wage jobs and educational and job training opportunities for residents to		
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				<p>help them achieve living wage employment was also mentioned repeatedly by participants. Other needs highlighted included technology support, mental health services and infrastructure improvements such as improvements to community spaces and the need for improvements at Donald L. Robertson</p>		
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
				Park in Wood Village.		
3	Public Hearing	<p>Minorities</p> <p>Non-English Speaking - Specify other language: Spanish</p> <p>Persons with disabilities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>On April 27, 2023 at 1:00pm Multnomah County CDBG held its Policy Advisory Board Meeting for the 2021-25 Con Plan and 2023-24 Annual Action Plan. Public Hearing will be held hybrid via google video meets and in person at the City of Wood Village City Hall.</p>	<p>A detailed list of public comments and questions from this hearing are included in the agenda attachment section to this plan entitled PAB Meeting.</p>	<p>All comments to be accepted. If comment was not accepted an explanation will be given as to why.</p>	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Newspaper Ad	<p>Minorities</p> <p>Non-targeted/broad community</p> <p>Residents of Public and Assisted Housing</p>	<p>A large newspaper advertisement was published in The Gresham Outlook informing the public of the availability of the draft Annual Action Plan, the date and time of the public hearing to review the draft plan, and the dates of the 30-day public comment period.</p>	<p>A detailed list of public comments and questions from this hearing are included in the attachment section to this plan entitled Citizen Participation Comments.</p>	<p>All comments will be accepted.</p>	<p><a href="https://publicnotices.portlandtribune.com/public_notice_post/3764651712939/">https://publicnotices.portlandtribune.com/public_notice_post/3764651712939/</a></p>

5	Internet Outreach	Non-targeted/broad community	Community Needs Survey and Comment Card, November 2022 to June 2023. The comment card was available as an online survey and a fillable PDF that could be completed via computer and emailed or printed and mailed into the jurisdictions.	Responses were received from community members and representatives from local non-profit organizations representing neighborhoods across Multnomah County. Participants ranked homelessness prevention, shelters and economic development opportunities as top	All comments were accepted.	<a href="https://www.multco.us/cdbg">https://www.multco.us/cdbg</a>
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				<p>priorities for CDBG and HOME funds and ranked supportive services to stabilize households and prevent homelessness as the top priority for HOME-ARP funds.</p> <p>Comments provided highlighted the need for more housing that is affordable for low-income households, programs to assist families with rent to prevent</p>		
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				<p>eviction, and programs that assist households in eliminating barriers to accessing housing, such as credit recovery or legal assistance. Respondents also noted a need for homeowner ship programs such as down payment assistance, housing counseling and community land trusts,</p>		
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				<p>especially for low-income BIPOC households, to help permanently stabilize families. Stakeholders also expressed the need for home repair programs to keep families safely housed, more shelters that serve broader populations and can provide assistance during inclement</p>		
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
				weather and natural disasters, job training programs, youth services and infrastructure improvements such as street improvements and the addition of a local community center in East County.		

**Table 4 – Citizen Participation Outreach**

## Expected Resources

### AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

#### Introduction

Multnomah County's CDBG program, as part of the HOME Consortium with the city of Portland and city of Gresham, makes every effort to leverage HUD grant funds with other public and private investments. Housing rehabilitation activities are highly leveraged. In recent program years, Multnomah County has leveraged almost four times the amount of CDBG-expended funding from other sources – County General Fund, other federal, state/local, private, and in-kind. The Portland Housing Bureau as the Consortium lead makes required matches for use of HOME funds. The Portland Housing Bureau as the Consortium lead makes required matches for use of HOME funds. Multnomah County has a total of \$8,992.99 in prior year resources that come from unobligated funds from past program years (\$4,400.00 for the prior Program Year 19 and \$4,592.99 for Program Year 21). Our accountant has detailed records of each program year and how funds were used to ensure we stay within the caps on Public Services and Admin. More details in the discussion section.

These unassigned funds from Program Year 2019 and 2021 have been programmed as follows:

- \$4,400 from 2019 and \$4,592.99 from 2021 to Mend-a-Home (Unlimited Choices) - Housing Rehabilitation

The programming of these funds followed the required Citizen Participation Plan processes.

#### ***Anticipated Use of Publicly-Owned Land/Property (SP35)***

Multnomah County does not anticipate the use of publicly-owned land or property in projects currently planned or underway. If those opportunities arise, however, such land and property will be included to the extent practicable.

It is anticipated that funding levels will be similar over the five years of this Consolidated Plan. These anticipated amounts are noted in the chart below. As all funding sources are subject to annual Congressional appropriations, as well as potential changes in funding distribution formulas,



these figures are subject to change.

## Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	314,157.00	0	8,992.99	323,149	942,471	Multnomah County's CDBG funds are expended on Public Infrastructure, Admin & Planning, Housing, Public Improvements, and Public Services. The county does not make expenditures on Economic Development or Acquisition. These unassigned funds from Program Year 2020 and 2021 have been programmed as follows to address the reduction of CDBG allocation from fiscal year 2021 to 2022:\$10,126.15 to Willow Tree (Human Solutions) - Public Services\$15,819.23 to Mend-a-Home (Unlimited Choices) - Housing Rehabilitation The programming of these funds followed the required Citizen Participation Plan processes.

Table 5 - Expected Resources – Priority Table

**Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied**

Multnomah County, as part of the HOME Consortium with the Cities of Portland and Gresham, makes every effort to leverage HUD grant funds with other public and private investments. Rehabilitation and public services are highly leveraged because public funds are used as “last in” gap financing amounts, which requires that more substantial investments are in place. In many cases, projects are funded in order to expand the geographic reach into Multnomah County's Urban County areas, and this is done through leveraging existing countywide investments and infrastructure. The County's CDBG federal allocation consistently leverages a significant amount of local state and federal resources into our entitlement community. For example, in the 2022-2023 fiscal year, Multnomah County leveraged over eight times the amount of CDBG-expended funding from other sources – other federal, state/local, private and in-kind. The City of Portland Housing Bureau as the Consortium lead makes required matches for use of HOME funds. Multnomah County's CDBG Policy Advisory Board prioritizes leverage and additional resources in its rating and approval of all Housing Rehabilitation, Public Infrastructure, and Public Services projects. Public Infrastructure projects that are planned in Wood Village and Fairview normally match CDBG funds at 40-50% leverage rate. Public Service and Housing Rehabilitation projects are normally at 50% or higher leverage rate. In the months and years ahead, community-wide efforts will continue to move forward to find increased opportunities to leverage and better align economic opportunities and resources to support housing stability and reduction in homelessness.

**If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan**

The county's Joint Office of Homelessness Services (JOHS) is making efforts to identify vacant land owned by the City of Portland, Prosper Portland (formerly Portland Development Commission), State of Oregon, Multnomah County, and agencies within these jurisdictions that would be appropriate for affordable housing, in-kind leverage, or as another resource for affordable housing. Publicly and privately owned buildings, institutions and churches are also identified for temporary housing and shelter partnerships.

## Discussion

These revenue estimates are based on FY 2022-2023 budget projections and CDBG program year 2023 federal allocation. There was no reportable program income for FY2022-23.

## Annual Goals and Objectives

### AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

#### Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator

Table 6 – Goals Summary

#### Goal Descriptions

1	<b>Goal Name</b>	Increase and preserve affordable housing choice
	<b>Goal Description</b>	Includes \$19,498 in administration. Increase and preserve affordable housing choice of rental and homeownership units for low- and moderate-income households in ways that promote racial equity.
2	<b>Goal Name</b>	Reduce homelessness and increase stability
	<b>Goal Description</b>	Reduce and prevent homelessness, including mitigating the overrepresentation of Black, Indigenous, and People of Color experiencing housing instability.
3	<b>Goal Name</b>	Infrastructure, employment, and anti-poverty
	<b>Goal Description</b>	Improve livability and promote economic development in low and moderate-income areas by investing in community infrastructure, employment training and anti-poverty strategies for area residents.



## AP-35 Projects - 91.420, 91.220(d)

### Introduction

The 2023 Annual Action Plan outlines projects that meet needs identified in the 2021-25 Consortium Consolidated Plan as well as priorities of Multnomah County's CDBG Consortium Cities – Wood Village, Fairview, Maywood Park, Troutdale and other unincorporated areas of Multnomah County. Each Consortium city jurisdiction has planning documents and priorities that outline business, transportation, housing, health, public safety, and parks/recreation needs.

The following projects were selected for program year 2023 CDBG. The Multnomah County Public Advisory Board recommends the allocation of CDBG funds to specific projects, and advises on guidelines and procedures for Multnomah County and the Consortium partners. These activities are designed to improve Multnomah County's neighborhoods and increase its capacity to address the needs of low and moderate income households, including special needs groups, seniors, and persons with disabilities.

#	Project Name
1	Adapt-A-Home (Unlimited Choices, Inc.)
2	Mend-A-Home (Unlimited Choices, Inc.)
3	Tenant Education (Community Alliance of Tenants)
4	Weatherization and Energy Education Workshops (Community Energy Project)
5	Housing Stabilization Services (Human Solutions, Inc.)
6	City of Wood Village- Picnic & Sports Facilities Improvement at the Donald L. Robertson Park
7	Portland Housing Bureau, City of Portland Consortium Administration
8	Multnomah County CDBG Program Administration

**Table 7 – Project Information**

### Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

In this third year of the five year Consolidated Plan, CDBG project recommendations and funding allocations were made by program staff after a review of subrecipient performance. A part of this review process was consideration of the ability of project applicant organizations to successfully achieve objectives and administrative demands. These recommendations were brought to the Multnomah County CDBG Policy Advisory Board (PAB) on April 27, 2023 for review and approval. The PAB is comprised of representatives of the Consortium cities – Fairview, Wood Village, Troutdale and Maywood Park. Allocations were made in the following prioritized categories: Public Services, Housing Development/Rehabilitation, and Public Facilities and Improvements. The County Consortium gives priority to projects that promote investment in low-income neighborhoods, leverage additional resources for revenue, preserve affordable housing, and provide social services to low- or moderate-income households. The main obstacle to providing services to all income-eligible individuals and

families is the lack of funding and resources to serve all those who are potentially eligible.

**AP-38 Project Summary**  
**Project Summary Information**



1	<b>Project Name</b>	Adapt-A-Home (Unlimited Choices, Inc.)
	<b>Target Area</b>	
	<b>Goals Supported</b>	Increase and preserve affordable housing choice
	<b>Needs Addressed</b>	Affordable Housing Choice
	<b>Funding</b>	CDBG: \$57,855
	<b>Description</b>	Adapt renter or owner occupied homes (up to \$5,000 per unit) to make homes permanently accessible to persons with disabilities (below 80% MFI) and to keep people with disabilities independent and out of institutions.
	<b>Target Date</b>	6/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	13 low or moderate income households
	<b>Location Description</b>	Multnomah County CDBG Entitlement area: Maywood Park, Troutdale, Wood Village, Fairview, and unincorporated areas of the County.
2	<b>Planned Activities</b>	Renter and homeowner housing units receive accessibility improvements to their homes. Program will serve households at 80% MFI.
	<b>Project Name</b>	Mend-A-Home (Unlimited Choices, Inc.)
	<b>Target Area</b>	
	<b>Goals Supported</b>	Increase and preserve affordable housing choice
	<b>Needs Addressed</b>	Affordable Housing Choice
	<b>Funding</b>	CDBG: \$88,662
	<b>Description</b>	Emergency home repairs for homeowners (up to \$5,000 per unit) to improve housing conditions and habitability.
	<b>Target Date</b>	6/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	18 low and moderate-income households.

	<b>Location Description</b>	Multnomah County CDBG Entitlement area: Maywood Park, Troutdale, Wood Village, Fairview, and unincorporated areas of the County.
	<b>Planned Activities</b>	Emergency home repairs for low-income homeowners to improve housing conditions and habitability. Program will serve households earning up to 80% MFI.
<b>3</b>	<b>Project Name</b>	Tenant Education (Community Alliance of Tenants)
	<b>Target Area</b>	
	<b>Goals Supported</b>	Reduce homelessness and increase stability
	<b>Needs Addressed</b>	Basic services & homeless prevention/intervention
	<b>Funding</b>	CDBG: \$13,552
	<b>Description</b>	Provide support and information to renters who are experiencing a landlord/tenant dispute, have questions regarding renters' rights, or need Fair Housing information/referral services.
	<b>Target Date</b>	6/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	30 low and moderate income individuals will be supported through the Renters Rights Hotline.
	<b>Location Description</b>	Multnomah County CDBG Entitlement area: Maywood Park, Troutdale, Wood Village, Fairview, and unincorporated areas of the County.
<b>4</b>	<b>Planned Activities</b>	Consumers receive information on tenant rights, participate in workshops, learn to conduct self-advocacy, and receive referrals to Fair Housing Council of Oregon.
	<b>Project Name</b>	Weatherization and Energy Education Workshops (Community Energy Project)
	<b>Target Area</b>	
	<b>Goals Supported</b>	Reduce homelessness and increase stability
	<b>Needs Addressed</b>	Basic services & homeless prevention/intervention
	<b>Funding</b>	CDBG: \$10,615
	<b>Description</b>	Training sessions to teach people how to weatherize their homes and provide supplies for low-income households under 80% Median Family Income (MFI)
	<b>Target Date</b>	6/30/2024

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	15 low and moderate income households (approximately 45 individuals).
	<b>Location Description</b>	Multnomah County CDBG Entitlement area: Maywood Park, Troutdale, Wood Village, Fairview, and unincorporated areas of the County.
	<b>Planned Activities</b>	Weatherization education workshops will be offered to consumers. Low-income consumers will receive free materials to weatherize their homes.
<b>5</b>	<b>Project Name</b>	Housing Stabilization Services (Our Just Future)
	<b>Target Area</b>	
	<b>Goals Supported</b>	Reduce homelessness and increase stability
	<b>Needs Addressed</b>	Basic services & homeless prevention/intervention
	<b>Funding</b>	CDBG: \$29,131
	<b>Description</b>	Housing stabilization services to remove barriers to permanent housing and prevent homelessness.
	<b>Target Date</b>	6/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	9 low and moderate income households (approximately 27 individuals).
	<b>Location Description</b>	Multnomah County CDBG Entitlement Area: Wood Village, Maywood Park, Fairview, Troutdale, and unincorporated areas of the County.
	<b>Planned Activities</b>	Housing stability and supportive services to low-income households with significant barriers to permanent housing. Provides services to improve self-sufficiency and permanent housing stability.
<b>6</b>	<b>Project Name</b>	City of Fairview- NE Lincoln St Sidewalk Improvement Project
	<b>Target Area</b>	
	<b>Goals Supported</b>	Infrastructure, employment, and anti-poverty
	<b>Needs Addressed</b>	Community and economic development
	<b>Funding</b>	CDBG: \$80,000
	<b>Description</b>	Park facilities
	<b>Target Date</b>	6/30/2024

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	The total number of unduplicated persons/households from Multnomah County service area directly served by project, below 80% MFI (includes those below 50% MFI: 97 residents living in census Tract 101 (Block group 1).
	<b>Location Description</b>	Multnomah County CDBG Entitlement Area: City of Fairview
	<b>Planned Activities</b>	The project includes installation of 500 feet of new sidewalk and curb ramps along the south side of Lincoln street between 7th street and just east of 6th street. This project will connect with the existing sidewalk on the east side of 6th street. Two (2) ADA curb ramps will be installed on the intersection of Lincoln and 6th street in the SW and SE corners. Storm drainage, water, street and sewer improvements will be made along with the sidewalk installations. One (1) rain garden will be installed near the SW corner of Lincoln and 6th street intersection. This project will use other local funds of \$105,000 to leverage the completion of these sidewalks.
7	<b>Project Name</b>	Portland Housing Bureau, City of Portland Consortium Administration
	<b>Target Area</b>	
	<b>Goals Supported</b>	Increase and preserve affordable housing choice Reduce homelessness and increase stability Infrastructure, employment, and anti-poverty
	<b>Needs Addressed</b>	Affordable Housing Choice Basic services & homeless prevention/intervention Community and economic development
	<b>Funding</b>	CDBG: \$5,000
	<b>Description</b>	Intergovernmental agreement with the City of Portland to manage the administrative and planning tasks associated with the Portland Consortium's Consolidated Plan/Annual Action Plan.
	<b>Target Date</b>	6/30/2024

	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	This is an admin activity, so it will not directly benefit any community members.
	<b>Location Description</b>	City of Portland; 1900 SW 4th Avenue, Suite 7007 Portland, OR 97201
	<b>Planned Activities</b>	Consortium lead for City of Portland, City of Gresham and Multnomah County CDBG funds.
8	<b>Project Name</b>	Multnomah County CDBG Program Administration
	<b>Target Area</b>	
	<b>Goals Supported</b>	Increase and preserve affordable housing choice Reduce homelessness and increase stability Infrastructure, employment, and anti-poverty
	<b>Needs Addressed</b>	Affordable Housing Choice Basic services & homeless prevention/intervention Community and economic development
	<b>Funding</b>	CDBG: \$38,333
	<b>Description</b>	County grant management to effectively achieve CDBG goals, including general oversight and coordination, contracting, environmental reviews, data and reporting.
	<b>Target Date</b>	6/30/2024
	<b>Estimate the number and type of families that will benefit from the proposed activities</b>	This is an admin activity, so it will not directly benefit any community members.
	<b>Location Description</b>	Multnomah County; 209 SW 4th Ave, Suite 200 Portland, Oregon 97204
	<b>Planned Activities</b>	Funding for staff to effectively plan, administer funds and report on the CDBG program.

## **AP-50 Geographic Distribution - 91.420, 91.220(f)**

### **Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed**

Multnomah County CDBG entitlement areas are - Troutdale, Wood Village, Maywood Park, Fairview, and unincorporated areas of Multnomah County. We will identify low-moderate income census tracts and block groups where assistance will be directed. The majority of Multnomah County's CDBG resources are dedicated toward serving low-and moderate-income households and individuals and neighborhoods.

### **Geographic Distribution**

<b>Target Area</b>	<b>Percentage of Funds</b>

**Table 8 - Geographic Distribution**

### **Rationale for the priorities for allocating investments geographically**

Multnomah County's CDBG Consortium includes the cities of Maywood Park, Fairview, Troutdale, and Wood Village as well as unincorporated areas outside of the cities of Portland and Gresham. Each of the CDBG Consortium cities has comprehensive plan documents that reflect its community needs and planning priorities. The need for affordable housing in east Multnomah County is much greater than noted in our previous 2016-20 Consolidated Plan. Gentrification, displacement, and rising housing costs in Portland have had an enormous impact on population growth in the other jurisdictions and unincorporated areas of the Multnomah County Consortium. There are also region-wide economic and employment changes that have also affected east Multnomah County over the past decade, which have contributed to a decline in housing conditions in some areas and an increase of higher-priced housing in other areas. Multnomah County CDBG geographic priorities are identified in planning documents developed by each of the cities in the Consortium. The Multnomah County Policy Advisory Board also reviews and makes decisions about projects related to addressing community needs.

### **Discussion**

See Rationale information above.



## **AP-75 Barriers to affordable housing -91.420, 91.220(j)**

### **Introduction**

Multnomah County works to eliminate barriers to affordable housing in multiple ways to address the complex barriers the community continues to face post pandemic. In particular the cities of Troutdale, Wood Village, Fairview, and Maywood Park have all experienced significant population growth since 2000. Portland's gentrification over the past decade has displaced thousands of low-income households to East County. At the same time, lower rental rates in East County than in other parts of the jurisdiction have also drawn new low-income residents to locate here when moving to the area. This is reflected in the growing number of East County residents who are experiencing poverty. Poverty rates for two of the Multnomah County CDBG Consortium jurisdictions exceed the county-wide average of 17% poverty rate – Wood Village (32%) and Fairview (18%). Troutdale (15%) and Maywood Park (8%) have poverty rates below the average.

### **Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment**

The main barrier is the decline of Federal Resources and the main strategy is to develop local resources for housing development, homelessness prevention and community economic development while continuing to advocate for sufficient Federal funding.

Barriers and strategies to address them in FY 2023:

- Providing CDBG funds each year for the rehabilitation of owner-occupied and tenant occupied housing for people of low and moderate-income
- Providing CDBG funds each year to tenant education hotline and legal tenant protection resources
- Awarding HOME funding to a nonprofit land trust to ensure that single-family homes purchased are affordable to low-income, first-time homebuyers, and remain affordable at resale.
- Multnomah County's Department of County Human Services division funds the Bienestar de la Familia (The Wellbeing of the Family) Program



to provide culturally responsive and linguistically appropriate case management, employment search, and mental wellness services to the growing Latinx Community and African Immigrant communities, as well as serving other diverse groups and the community at large.

- Multnomah County created a new work group (Allita) to distribute the Covid COVID-19 Oregon Emergency Rental Assistance Program (OERAP) in efforts to avoid evictions of the most vulnerable in the County.

## Discussion

Multnomah County actively participates on the Fair Housing Advocacy Committee (FHAC). This committee is the primary public forum for the discussion of fair housing in Portland (4 seats), Multnomah County (4 seats), and Gresham (3 seats), Home Forward formerly known as the Portland Housing Bureau (1 seat). The committee includes seats from members in the following roles; the Coalition of Communities of Color, the Center for Intercultural Organizing, the Portland Commission on Disability, Legal Aid Services of Oregon and the Fair Housing Council of Oregon.

FHAC is a strong advocate in Multnomah County for the implementation of strategies that affirmatively further fair housing and hold the jurisdictional partners of Multnomah County accountable. FHAC is sponsored by Multnomah County, Gresham and the City of Portland, and was formed in response to actions outlined in the Analysis of Impediments to Fair Housing Choice Report.

The committee is charged with developing a work plan that includes the review of data, the review and endorsement of best practices, the coordination of public information campaigns, the regular review of enforcement data, suggestion of policies for adoption by jurisdictions, and advocating for resources that will support effective approaches to furthering fair housing.

For further context on Multnomah County's Joint Office of Homeless Services: <https://www.multco.us/johs/about-joint-office-homeless-services>

## **AP-85 Other Actions - 91.420, 91.220(k)**

### **Introduction**

The gentrification of Portland's neighborhoods and the increase of low-income and vulnerable households have had a major impact on housing affordability in the cities of Maywood Park, Fairview, Wood Village and Troutdale. The number of homeless individuals and households with children is also increasing in East County, but the current social services infrastructure struggles to meet the demand for housing and social services. Multnomah County investments include projects to assist families achieve self-sufficiency and increase earning capacities. During the 2023 program year, the third year of the Consolidated Plan period of 2021-2025, the Consortium will take actions planned to address the following needs and priorities.

### **Actions planned to address obstacles to meeting underserved needs**

Multnomah County has budgeted millions of dollars of its FY 2023-24 General Fund resources to help resolve the issue of homelessness within the County. The City of Portland and Multnomah County are also jointly funding the Joint Office of Homeless Services (JOHS) to oversee the Continuum of Care and other efforts to assist homeless individuals and families. Multnomah County contracts for public services and housing resources with a variety of non-profit providers and utilizes an array of local, state, federal, and foundation funds to bring services to low and moderate income households.

### **Actions planned to foster and maintain affordable housing**

Multnomah County collaborates with the City of Portland to develop affordable housing and has executed an IGA with the City of Portland for management of its HOME-ARP funds. And has an IGA with City of Gresham for its HOME funds which will target homeownership for low income families. The Consortium will continue to work to leverage potential funding sources to increase the supply of affordable housing, and work as a region to foster and maintain existing affordable housing stock.

### **Actions planned to reduce lead-based paint hazards**

The Multnomah County CDBG program is in compliance with requirements of the Residential Lead-Based Paint Reduction Act. None of the programs or projects currently funded by Multnomah County provides in excess of \$5,000 in rehabilitation assistance. Multnomah County complies with federal regulations and continues to work towards increasing small Lead Based Paint contractors through building their capacity through education and safe work practices. Multnomah County is a party to the HUD Regional Lead Paint grant administered by the City of Portland. Both Multnomah County sub

recipients with CDBG-CV funds have lead based paint training certifications from HUD. If any site was to be in need of further lead based paint inspection the subrecipient would have hire out

As of April 22, 2010, HUD and the U.S. Environmental Protection Agency (EPA) collaborated on a new Lead-Based Paint Rule called Renovate, Repair and Paint Rule (RRP). This is an EPA/HUD certified training process (402 of TSCA, 40 CFR Part 745, Subpart L) that is required for all contractors and construction workers working on homes built before 1978. This rule went into effect April 22, 2010.

Multnomah County's Health Department conducts lead-based paint hazard reduction services in the community. The Health Department also conducts free lead blood tests for children and treats low income families who have lead-related medical issues.

### **Actions planned to reduce the number of poverty-level families**

The 2019 Poverty in Multnomah County report highlighted the impact of poverty on diverse populations, mapped low-income neighborhoods, and outlined approaches for transitioning people out of poverty. Multnomah County is also a Community Action Agency under the State of Oregon's guidelines and is eligible to administer a number of federal programs to address poverty, including CSBG, Weatherization, and Low-Income Heating & Energy Assistance Program. The Department of County Human Services provides direct service supports to older adults, individuals with developmental disability, and veterans. The Health Department also provides direct medical and dental services to low income households.

### **Actions planned to develop institutional structure**

Multnomah County has oriented its budget approval process to prioritize coordinated and evidence-based programs that demonstrate tangible results in alleviating the causes and conditions of poverty. Each department also has Research & Evaluation Specialists on staff to assure that public programs are effective and efficient in providing social and housing services. Record and data management systems reinforce this evidence-based approach to service provision.

Multnomah County will continue to hold annual meetings with subrecipients to assess current community conditions impacting low- and moderate-income households. These discussions include updates on social services accomplishments in working with the population and identification of service

gaps or needs in the community.

### **Actions planned to enhance coordination between public and private housing and social service agencies**

In 2013, leadership from the City of Portland, City of Gresham, Multnomah County, and Home Forward created a renewed plan for ending homelessness in our community, called A Home for Everyone: A United Community Plan to End Homelessness in Multnomah County (AHFE). The plan chartered a new coordinating board to provide shared oversight of our community's work to end homelessness. The board is led by an executive committee, comprised of elected officials from Portland, Gresham and Multnomah County; leadership from Home Forward and Meyer Memorial Trust; as well as representatives from the faith and business community. That Coordinating Board and its Executive Committee, with leadership from local jurisdictions, developed a comprehensive action plan in spring 2015. The Action Plans, identify the specific numeric targets, policies, and financial investments that would likely be needed to achieve a fifty percent reduction in street and shelter homelessness over a three year period.

The County participates in a quarterly networking of area agencies and non-profits working on affordable housing and fair housing issues. The group consists of representatives from the Portland/Vancouver Metro Area that receive HUD federal funding and grapple with largely similar issues tied to affordable housing and housing discrimination. The purpose is largely for sharing updates, strategies and also to request partners to spread the word on available resources and programs.

The County participates in the Comprehensive Economic Development Strategy (CEDS), which spearheads strategies that encompass whole communities and neighborhoods, including outreach to residents and businesses. Strategies are cross-cutting, recognizing that real opportunity is inclusive – housing, transportation, jobs, shopping, services, and recreation. The County will continue to participate in regional strategies. Multnomah County is a member of the Continuum of Care and will continue to provide input and act on recommendations. Acting alone and with City of Portland and the City of Gresham, Multnomah County encourages partnerships across public and private sectors.

### **Discussion**

No further discussion.

## Program Specific Requirements

### AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

#### Introduction

The specific allocations for various projects are finalized as part of the Public Advisory Board adoption process. Multnomah County receives HOME funding through the Consortium. Multnomah County and City of Gresham enter into an IGA related to HOME funds and the projects Gresham will be funding for that fiscal year.

#### Community Development Block Grant Program (CDBG)

##### Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
<b>Total Program Income:</b>	<b>0</b>

#### Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	80.00%

## **Discussion**

This overall benefit is calculated for Program Year 2023-24.

Complete after public hearing 4/27/2023.

## Attachments

