

#### Program #25026A - ADVSD Public Guardian/Conservator

**Program Contact:** Mark Sanford Program Offer Stage: As Proposed

4/15/2016

Department: County Human Services

**Existing Operating Program** 

**Program Offer Type: Related Programs:** 

**Program Characteristics:** 

## **Executive Summary**

The Public Guardian/Conservator program (PGC), under court authority, makes vital decisions for 176 adults who are mentally incapacitated, dependent, impoverished, and victims of physical abuse, neglect and financial exploitation. Legal authority enables intervention when no other approach resolves abuse and neglect. The PGC program consults with county programs, families and community partners on strategies and resources to support vulnerable adults with diminished abilities. The program also diverts additional at-risk clients to less restrictive, less costly alternatives.

## **Program Summary**

The Public Guardian/Conservator program (PGC) is an essential part of the county response system for abuse and neglect when legal authority is required to provide for the safety and well-being of incapable adults. Program staff work with adult protective services, law enforcement and area hospitals to intervene early to resolve fraud, abuse and neglect of extremely vulnerable adults. This includes participating on County Human Services Multi-Disciplinary Teams to assure that alternatives are considered, focusing public funds on at-risk citizens without other options or resources.

The program serves as the court-appointed guardian and/or conservator for mentally incapable adults who are characterized by the following: moderate to severe intellectual or developmental disability, treatment-resistant mental illness, Alzheimer's or other dementia, brain injury, and complex medical and behavioral issues. In addition, these individuals frequently have chronic medical conditions, no access to healthcare, lack housing and adequate care and/or are high utilizers of social/medical services, and are in need of financial management. Program clients are functionally incapacitated, requiring intensive supports and specialized housing arrangements to balance the need for protection with the right to autonomy. This public service is available 24 hours a day, seven days a week to make medical, psychiatric and life decisions for program clients. Guardians develop care and safety plans that also maximize the individual's self-reliance.

Clients served by the PGC are 79% white, 10% Black/African American, 3% American Indian/Alaska Native, 3% Asian/Native Hawaiian/Pacific Islander, 3% Hispanic/Latino, and 1% Other; 58% female, 42% male; and on average 64 years of age. Guardianship and conservatorship ensure an annual maximum of about 175 county residents (based on current program funding constraints) access to safe and appropriate housing, medical care, psychiatric treatment, long term care, income and benefits. Without this option, clients experience continued victimization, frequent emergency room and hospital psychiatric admissions, homelessness, unnecessary protective services and law enforcement intervention, involuntary civil commitments, and increased risk of premature death. Because of funding constraints, if PGC is unable to serve directly, the program provides consultative services to divert additional at-risk clients into less restrictive, less costly alternatives, or family and private guardianships/conservatorships.

Performance Measures								
Measure Type	Primary Measure	FY15 Actual	FY16 Purchased	FY16 Estimate	FY17 Offer			
Output	Number of intakes per year <sup>1</sup>	19	15	15	15			
Outcome	Urgent client safety needs addressed within five days after court appointment	93%	100%	95%	96%			
Output	Referrals appropriately diverted to less costly resources <sup>2</sup>	143	155	145	150			

#### **Performance Measures Descriptions**

<sup>&</sup>lt;sup>1</sup>Number of new intakes for PGC is limited by attrition due to mortality.

<sup>&</sup>lt;sup>2</sup>Successful diversions reduce costs across county services, e.g. hospital and emergency services, case management, etc. FY16 Estimate for diversions is lower than FY16 Purchased because of an over projection based on fluctuating number of contacts/referrals. Current estimate is a projection based on performance during first half of FY.

## **Legal / Contractual Obligation**

The decision to provide the service is in County Ordinance, Ch. 23.501. Under ORS Ch. 125, if the county chooses to reduce the service, it remains obligated to current clients, but can halt further intake if the Board of County Commissioners makes a finding that the program is no longer needed.

# **Revenue/Expense Detail**

	Proposed General Fund	Proposed Other Funds	Proposed General Fund	Proposed Other Funds
Program Expenses	2016	2016	2017	2017
Personnel	\$1,016,587	\$0	\$1,093,441	\$0
Contractual Services	\$22,640	\$0	\$23,875	\$0
Materials & Supplies	\$39,160	\$0	\$26,404	\$0
Internal Services	\$173,303	\$0	\$178,202	\$0
Total GF/non-GF	\$1,251,690	\$0	\$1,321,922	\$0
Program Total:	\$1,251,690		\$1,321,922	
Program FTE	10.00	0.00	10.00	0.00

Program Revenues					
Total Revenue	\$0	\$0	\$0	\$0	

## **Explanation of Revenues**

## Significant Program Changes

Last Year this program was: FY 2016: 25026-16 ADVSD Public Guardian/Conservator